IN THE COURT OF THE DISTRICT JUDGE, NORTH GOA AT MERCES (PANAJI), GOA

Civil Revision Application No. ____ of 2025

Mr. Govind Shirodkar ...APPLICANT

v.

The Goa Tourism Development Corporation & Ors ...RESPONDENTS

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Place:
Date:

ADVOCATE FOR APPLICANT

IN THE COURT OF THE DISTRICT JUDGE, NORTH GOA

AT MERCES (PANAJI), GOA

Civil Revision Application No. ____ of 2025

(Under Section 201-B of the Goa Panchayat Raj Act, 1994)

MR. GOVIND SHIRODKAR, Son of late Tukaram Shirodkar, Indian National, aged 62 years, Resident of H. No. 133, Gaulem Bhat, Chimbel, Tiswadi, Goa.

... APPLICANT

Versus

1. **THE GOA TOURISM DEVELOPMENT CORPORATION**, Through its authorised Signatory, Having its office at Paryatan Bhavan, Patto, Panaji, Goa.

2. **THE VILLAGE PANCHAYAT OF CHIMBEL**, Through its Secretary, Having office at Panchayat Ghar, Chimbel, Ilhas, Goa.

... RESPONDENTS

(All above are registered addresses of parties)

REVISION UNDER SECTION 201-B OF THE GOA PANCHAYAT RAJ ACT, 1994

MAY IT PLEASE THIS HON'BLE COURT,

The Applicant most respectfully states and submits as under:

1. The present Revision Application is being preferred under Section 201-B of the Goa Panchayat Raj Act, 1994 ("the Act"),

against the order dt. 05.12.2025 passed by the Ld. Deputy Director of Panchayats, North Goa, Panaji, dismissing the Applicant's Revision and thereby upholding the Judgment and Orders dated 27.11.2025 and 28.11.2025 passed by the Block Development Officer, Tiswadi at Panaji ("Ld. BDO") in Appeal No. 201(A)/11/2025-26.

2. The Applicant has just received a copy of the impugned order passed by the Ld. Deputy Director of Panchayats, North Goa, in the said proceedings, approximately an hour prior to the filing of the present Revision. I say that as we have just received the impugned order such a short while ago, and no stay has been granted by the Ld. D.D.P despite a specific application for the same being made; the Revisional Applicant herein was constrained to urgently draft and file this Revision within an hour of receiving the same. As such, the Applicant has not been able to set out detailed pleadings against the impugned order and craves the Court's leave to bring the same on record once the impugned order has been studied, by suitably amending this Revision Application, including, if necessary, the description of the impugned order and the annexure numbering. The impugned order dt. 05.12.2025 of

the Ld. Deputy Director of Panchayats, North Goa; along with the Roznama of the proceedings and the Revision Application No.6/2025 as filed before the Ld. DDP [without annexures]; are annexed and marked hereto as **Annexure A Colly.**

3. The impugned orders of the Ld. BDO dated 27.11.2025 and 28.11.2025 in Appeal No. 201(A)/11/2025-26 directed the Respondent No. 2 – Village Panchayat of Chimbel, to issue a Construction Licence to Respondent No. 1 within 24 hours and refused any stay on the said direction. These orders were earlier assailed before the Ld. Deputy Director of Panchayats, who has now dismissed the Applicant's Revision application, thereby perpetuating the jurisdictional error and grave illegality committed by the Ld. BDO. The impugned orders of the Ld. BDO dated 27.11.2025 and 28.11.2025 in Appeal No. 201(A)/11/2025-26 are annexed and marked hereto as **Annexure 1 Colly.**

4. Section 201-B of the Act provides that, save as otherwise provided, a revision shall lie against any order passed by any authority under the Act to the District Court within whose jurisdiction the subject-matter of the dispute lies, and that such

revision must be filed within thirty days of the order and is to be decided expeditiously. The impugned order of the Ld. Deputy Director of Panchayats, being an order passed by an "authority" under the Act is amenable to the revisional jurisdiction of this Hon'ble Court.

FACTS PERTAINING TO THE CAUSE

5. The Applicant is one of the original complainants objecting to the illegal construction of a commercial project known as **"Unity Mall"** proposed on Survey No. 40/1 of Village Chimbel by Respondent No. 1. The construction was commenced without obtaining a valid Construction Licence from the Village Panchayat as mandated under Section 66 of the Act and is in close proximity to the notified wetland, Toyaar Lake. The Applicant's complaint dated 22.09.2025 is already on record and annexed as **Annexure 2**.

6. Pursuant to the said complaint, Respondent No. 2 issued a Stop Notice-cum-Order dated 01.10.2025 directing Respondent No. 1 to halt the illegal construction and to produce valid permissions, licenses, approved plans, etc. (annexed and marked hereto as **Annexure 3**). Respondent No. 1 thereafter

filed an application dated 06.10.2025 before Respondent No. 2 seeking a Construction Licence (annexed and marked hereto as **Annexure 4**). It may be noted that the Show Cause issued has not been decided as yet under the Panchayati Raj Act.

7. Despite the Stop Notice, Respondent No. 1 unlawfully resumed construction on 13.10.2025, completing erection of metal sheets and commencing excavation and earthwork at site, in blatant violation of Respondent No. 2's order. This led to PILWP/2732/2025 (F) being filed before the Hon'ble High Court of Bombay at Goa, challenging the construction without a valid Construction Licence and in disregard of the Stop Notice. The Hon'ble High Court, on 16.10.2025, recorded the statement of the Ld. Advocate General that no construction would commence unless and until a proper Construction Licence was obtained (annexed and marked hereto as **Annexure 5**).

8. On 16.10.2025 itself, at its fortnightly meeting, Village Panchayat of Chimbel unanimously rejected Respondent No. 1's application for Construction Licence dated 06.10.2025. The order of rejection dated 16.10.2025 is annexed as

Annexure 6.

9. Aggrieved by this rejection under Section 66 of the Act, Respondent No. 1 did not avail the statutory appeal provided under Section 66(7) to the Director of Panchayats. Instead, it filed Appeal No. 201(A)/11/2025-26 under Section 201-A before the Ld. BDO, Tiswadi. The material dates and the manner in which the appeal was heard with undue and selective urgency are fully set out in the record and in the earlier Revision and may be treated as forming part of the present petition by reference.

10. In brief, the Ld. BDO.:

a. Allowed intervention by the Applicant, but repeatedly refused adequate time to file a detailed reply, despite specific requests;

b. Preponed the hearing suo motu from 01.12.2025 to 24.11.2025 citing "likely" Model Code of Conduct for Zilla Panchayat elections and issued notice only on 21.11.2025 via whatsapp;

c. Pressed for final arguments at the instance of Respondent No. 1 and conducted hearings at unusual hours, culminating in pronouncement of the operative portion of the order at about 6:50 p.m. on 27.11.2025; and

d. Rejected a specific stay application filed by Respondent No. 2 at about 7:20 p.m. on the same evening, on the premise that the Ld. BDO allegedly has no power to stay his own order and directing the parties to "approach appropriate authority".

11. The operative part of the BDO's order, as recorded in the roznama, quashes the Panchayat's Order dated 16.10.2025 and directs the Panchayat to issue the Construction Licence within 24 hours of receipt of the order, while simultaneously withholding the typed judgment until the next day evening. The result is that the statutory right to challenge the order was effectively stifled.

12. The Applicant initially approached the Hon'ble High Court through W.P. No. 471/2025, where, inter alia, the operation of

the BDO's order was deferred. When the Hon'ble Court was informed that the Village Panchayat [Respondent No. 2] had preferred a Revision before the Ld. Deputy Director of Panchayats and that the matter was fixed for hearing, the Applicant chose to withdraw the Writ Petition on 04.12.2025 morning, to enable the statutory revisional remedy to be pursued.

13. The Applicant thereafter filed its own Revision Application on 04.12.2025 and pursued the statutory Revision filed by the Respondent No. 2 before the Ld. Deputy Director of Panchayats, assailing the BDO's orders on grounds including lack of jurisdiction under Section 201-A, perversity, violation of natural justice, and failure to consider the statutory scheme under Section 66 read with the Technical Clearance conditions. By the impugned order dated 05.12.2025, the Ld. Deputy Director of Panchayats has dismissed the Applicant's challenge and upheld the patently illegal orders of the Ld. BDO, forcing the Applicant to invoke the revisional jurisdiction of this Hon'ble Court under Section 201-B of the Act.

14. It is pertinent to note that the Revision Petition filed by the Ld. Deputy Director of Panchayats on 02.12.2025 and the Revision Petition filed by the Applicant on 04.12.2025, were taken up for hearing together on 04.12.2025 at 04:00 pm until 06:18 pm, and reserved for judgement on 05.12.2025. The operative portion of the judgement was pronounced at around 12:10 pm, and a copy of the same was made available at around 1:40 pm.

GROUNDS

15. The Applicant prefers the present Revision, amongst others, on the following grounds, which are without prejudice to one another:

I. Orders passed wholly without jurisdiction; failure of revisional authority to correct the jurisdictional error

16. The statutory scheme is that Section 66(7) provides a specific appeal against "any order" under Section 66 to the Director of Panchayats; and Section 201-A is a residual appellate

provision for miscellaneous matters only where no appeal is otherwise provided. The Ld. BDO's assumption of jurisdiction under Section 201-A, and the Ld. Deputy Director's endorsement thereof, rewrites the statutory scheme and render Section 66(7) otiose.

17. Section 201-A permits an appeal to the BDO only "where no appeal has been specifically provided in this Act on any miscellaneous matters which is dealt with by the Panchayat or the Village Panchayat Secretary or the Sarpanch". In respect of orders passed under Section 66 rejecting a Construction Licence, the Act provides a specific statutory appeal under Section 66(7) to the Director of Panchayats. Hence, the very assumption of appellate jurisdiction by the Ld. BDO under Section 201-A was illegal and contrary to the statute.

18. The question of maintainability of the appeal under Section 201-A was expressly raised before the Ld. BDO in the reply of Respondent No. 2 as well as in arguments on behalf of the Applicant. However, the Ld. BDO brushed aside this fundamental objection without any reasoning and proceeded to decide the matter on merits, thereby rendering the orders

dated 27.11.2025 and 28.11.2025 null and void ab initio.

19. The Ld. Deputy Director of Panchayats, in the impugned order, has failed to correct this clear jurisdictional defect and has instead upheld the BDO's orders. The Ld. D.D.P. has erred in its interpretation of S. 66(7) of the Panchayat Raj Act, which provides a wide scope for challenge to 'any order' under S. 66. The finding that an order or 'grant or rejection' of a Construction License is not within the purview of S. 66 is fundamentally flawed and without any basis.

20. Further, in dealing with the judgements cited by the Revision Applicant on the point of view of Maintainability, the Ld. D.D.P. has incorrectly ignored the legal position as spelt out in the said judgements, and merely on the basis that the factual matrix of those cases was different, did not consider the said judgements as applicable/relevant on the aspect of maintainability.

21. In as far as the decision in *Pramod Parulekar* is concerned, which was relied upon by the R.1 /GTDC to contend that an order of rejection of a Construction License is not appealable

under S. 66(7), this Applicant had submitted that the judgement in that case was not *per incuriam* and not binding on the Authority, as the Hon'ble High Court in an earlier case of *Laxman Govekar* had expressly taken the view that such an order is Appealable under S. 66(7); and secondly, that as the order in *Pramod* was based on a non-existent/incorrect statutory provision. This submission of the Applicant was entirely misunderstood and not dealt with correctly by the Ld. D.D.P.

22. This constitutes a patent error of jurisdiction warranting interference by this Hon'ble Court in exercise of its revisional powers under Section 201-B.

23. The impugned order of the Ld. Deputy Director thereby suffers from a jurisdictional error and error apparent on the face of the record, inasmuch as it ignores the clear textual limitation in Section 201-A and the availability of a specific appeal under Section 66(7). warranting interference by this Hon'ble Court in exercise of its revisional powers under Section 201-B.

II. Non-application of mind and perversity on substantive issues

19. The Applicant had submitted that the order of the B.D.O. was passed without due application of mind; is bereft of reasoning; and fails to consider key statutory aspects in arriving at the decision passed therein. It was urged that the BDOs order was not a 'reasoned order' and therefore in violation of the principles of natural justice. This submission has not been dealt with by the D.D.P. in the impugned judgement.

20. Before the Ld. BDO, the Applicant specifically pointed out that the Village Panchayat had rightly refused the Construction Licence in strict compliance with the Technical Clearance of the Town & Country Planning Department, which mandates that infrastructure such as water supply, garbage handling and power must be ensured before issuance of a Construction Licence. The Applicant placed material from the Goa Legislative Assembly documents to show that such infrastructure is presently not available at the proposed site, which is on a plateau already facing water stress and environmental constraints.

21. The Ld. BDO, while accepting that these submissions "have some substance", perversely held that such issues could be

addressed by Respondent No. 1 at the stage of obtaining occupancy certificate, thereby deferring a mandatory pre-condition to a later stage in direct contravention of the Technical Clearance itself.

22. In the Revision before the D.D.P., this issue of infrastructure and the flawed reasoning of the B.D.O. was particularly highlighted before the D.D.P., and it was submitted that the B.D.O. could not have overridden and ignore the mandatory directive of the T.C.P. Department to ensure infrastructure availability *before the issuance* of a Construction License.

23. The Ld. Deputy Director has, in effect, endorsed this legally untenable approach, thereby compounding the perversity.

24. The impugned orders thus suffer from **non-application of mind,** disregard the binding conditions in the Technical Clearance, and undermines the statutory function of the Panchayat to regulate construction in accordance with local infrastructure and environmental realities.

III. Grave violation of principles of natural justice

22. The record, including the roznama (handwritten roznama orders of the proceedings before the Ld. BDO are annexed and marked hereto as **Annexure 7 Colly**), demonstrates that the proceedings before the Ld. BDO were conducted in undue haste, at irregular hours, and under palpable pressure, despite repeated objections from the Applicant and Respondent No. 2.

23. The hearing was preponed from 01.12.2025 to 24.11.2025 at short notice; adequate time to file a detailed reply was refused; final arguments were pressed at the instance of Respondent No. 1; and the operative order was pronounced at around 6:50 p.m., followed by rejection of stay at around 7:20 p.m., while withholding the typed judgment till the next day evening at 5:15 pm. This course of conduct effectively denied a fair and reasonable opportunity to the Applicant and Respondent No. 2 to present their case and to secure effective appellate/revisional remedies.

24. The Ld. Deputy Director, while exercising revisional jurisdiction under Section 201-A(2), was duty-bound to scrutinise and correct these manifest breaches of natural

justice. Instead, by dismissing the Applicant's Revision/Review, the Ld. Deputy Director has failed to exercise jurisdiction and has legitimised a proceeding vitiated by procedural unfairness.

IV. Arbitrary refusal of stay and direction to issue licence within 24 hours

25. By directing Respondent No. 2 to issue the Construction Licence within 24 hours, while simultaneously refusing stay and withholding the typed order, the Ld. BDO virtually foreclosed any meaningful opportunity for the aggrieved parties to approach the competent forum.

26. The subsequent order rejecting the stay application on the ground that the Ld. BDO allegedly has "no power to stay its own order" and advising the parties to approach "appropriate authority/court" is self-contradictory and arbitrary. It acknowledges the need for further remedies but ensures that those remedies would be rendered nugatory. The Ld. Deputy Director, instead of treating this as a compelling ground for interference, has persisted in upholding the BDO's orders with

undue haste once again and non application of mind.

27. This conduct amounts to an abuse of process and clearly calls for corrective interference by this Hon'ble Court to prevent irreparable prejudice to the Applicant, Respondent No. 2 and to the statutory role of the Panchayat.

V. Ignoring constitutional and policy dimensions of Panchayat autonomy

28. The Applicant has consistently emphasised that the Unity Mall project ought to have been aligned with the 73rd Constitutional Amendment, the Village Development Plan and the Regional Plan 2021, and that the Panchayat cannot be treated as a mere "rubber stamp" or post office. The project location, infrastructure constraints and lack of local tourism linkage all underscore that the Panchayat's considered decision to refuse the licence was well-founded.

29. The Ld. BDO, and thereafter the Ld. Deputy Director, have failed to consider these constitutional and planning dimensions and have instead treated the Panchayat as an obstacle to be overridden in the name of urgency. Such an approach

undermines the scheme of democratic decentralisation envisaged by the Constitution and the Act.

30. The impugned order of the Ld. Deputy Director is an "order passed by an authority under the Act" and is thus squarely covered by Section 201-B(1), making this Revision maintainable before this Hon'ble Court. I further state that as the subject matter of the proceedings concerns an order passed by the Village Panchayat of Chimbel; and a construction proposed in Chimbel village; this Hon'ble Court has territorial jurisdiction to hear and decide this matter.

31. The present Revision is being filed within the period of thirty days from the date of the impugned order passed by the Ld. Deputy Director dt. 05.12.2025, and is filed within time.

32. The Applicant has not filed any other proceedings challenging the impugned order of the D.D.P. dt. 05.12.2025.

33. The Applicant states that no caveat has been received so far. Court-fees as prescribed are being paid along with this Revision.

PRAYERS

34. In the above facts and circumstances and in the interest of justice, the Applicant humbly prays that this Hon'ble Court may be pleased to:

A. Call for the records and proceedings from the office of the Ld. Deputy Director of Panchayats, North Goa, Panaji in relation to Case No. D.D.P.N. Rev/Chimbel/Tis/06/2025;

B. After examining the legality, propriety and correctness of the impugned order passed by the Ld. Deputy Director of Panchayats, North Goa, dt. 05.12.2025 in Case No. D.D.P.N. Rev/Chimbel/Tis/06/2025, to quash and set aside the said order; and Consequently quash and set aside the Judgment and Orders dated 27.11.2025 and 28.11.2025 passed by the Ld. BDO, Tiswadi at Panaji, in Appeal No. 201(A)/11/2025-26;

C. Pending the hearing and final disposal of this Revision, stay the operation and effect of the impugned order of

the Ld. Deputy Director of Panchayats, North Goa dt. 05.12.2025 in Case No. D.D.P.N. Rev/Chimbel/Tis/06/2025, and The Judgment and Orders dated 27.11.2025 and 28.11.2025 passed by the Ld. BDO, Tiswadi at Panaji, in Appeal No. 201(A)/11/2025-26, including the direction to issue a Construction Licence within 24 hours;

D. Grant an ex parte ad-interim stay in terms of prayer clause (c) above;

E. Permit the Applicant to place on record the certified copy of the impugned order of the Ld. Deputy Director of Panchayats and to amend the present Revision Application, including the cause-title, description of the impugned order and annexure numbering, as may be necessary for the purpose of proper adjudication;

F. Grant such other and further reliefs as this Hon'ble Court may deem fit, proper and just in the facts and circumstances of the case.

21(A).

Place:

Date:

APPLICANT

VERIFICATION

I, **Mr. Govind Shirodkar**, son of Late Mr. Tukaram Shirodkar, aged 62 years, Indian National, Chairperson of the Chimbel Biodiversity Management Committee, Chairperson of the Lake Management Committee of Toyaar Lake and member of the Gram Sabha of the Village Panchayat of Chimbel, resident of H. No. 133, Gaulem Bhat, Chimbel, Goa, do hereby verify that the contents of paragraphs 1p, 2p, 3p, 4p, 5, 6, 7p, 8, 9p, 10p, 11p, 12p, 13p, and 14p of the above Revision Application are true to my personal knowledge and based on records, and that the contents of paragraphs 1p, 2p, 3p, 4p, 7p, 8, 9p, 10p, 11p, 12p, 13p, 14p, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, and 34 are based on legal advice which I believe to be true.

Verified at Merces, Goa,

on this ____ day of _____, 2025.

AFFIANT

21(B)

IN THE COURT OF THE DISTRICT JUDGE, NORTH GOA

AT MERCES (PANAJI), GOA

Civil Revision Application No. ____ of 2025

Mr. Govind Shirodkar ...APPLICANT

v.

The Goa Tourism Development Corporation & Ors ...RESPONDENTS

AFFIDAVIT

I, Mr. Govind Shirodkar son of Late Mr. Tukaram Shirodkar, aged 62 years, Indian National, Chairperson of the Chimbel Biodiversity Management Committee, Chairperson of the Lake Management Committee of Toyaar Lake and member of the Gram Sabha of the Village Panchayat of Chimbel, resident of H. No. 133, Gaulem Bhat, Chimbel, Goa, the applicant above-named, do hereby solemnly affirm as under:

1. I say that I have read and understood the contents of the accompanying Civil Revision Application, paragraphs **1 to 34**, along with the prayers therein, and I state that the same

21(C)

have been drafted under my instructions.

2. I say that the facts stated in paragraphs 1p, 2p, 3p, 4p, 5, 6, 7p, 8, 9p, 10p, 11p, 12p, 13p, and 14p of the said Civil Revision Application are true and correct to my personal knowledge and based on records in my possession and control. The statements made in paragraphs 1p, 2p, 3p, 4p, 7p, 8, 9p, 10p, 11p, 12p, 13p, 14p, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, and 34 are based on information received by me from official records and from my Advocate, which I believe to be true. The submissions and grounds urged therein are based on legal advice received by me, which I believe to be correct.

Solemnly affirmed at _____, Goa

on this _____ day of December, 2025

DEPONENT

BEFORE THE DEPUTY DIRECTOR OF PANCHAYATS – NORTH AT PANAJI GOA.

Case No. DDPN/Rev/Chimbel/Tis/05/2025

The Village Panchayat of Chimbel,
Through its Secretary,
Having office at Panchayat Ghar, Chimbel,
Ilhas, Goa.
.....Petitioner

V/s

1. The Goa Tourism Development Corporation
   Through its authorised signatory,
   Having their office at Paryatan Bhavan,
   Patto, Panaji – Goa.

2. Govind Shirodkar,
   S/o late Tukaram Shirodkar,
   Indian National, age 63 years,
   R/o H. No. 133, Gaulem Bhat,
   Chimbel, Tiswadi – Goa

DEPUTY DIRECTOR OF PANCHAYATS NORTH PANAJI GOVT OF GOA

.....Respondents

WITH

Case No.DDPN/Rev/Chimbel/Tis/06/2025

Govind Shirodkar,
S/o late Tukaram Shirodkar,
Indian National, age 62 years,
R/o H. No. 133, Gaulem Bhat,
Chimbel, Tiswadi, Goa.
.....Applicant/Petitioner

V/s

1. The Goa Tourism Development Corporation
   Through its authorised signatory,
   Having their office at Paryatan Bhavan,
   Patto, Panaji – Goa.

2. The Village Panchayat of Chimbel, Through its Secretary, Having office at Panchayat Ghar, Chimbel, Ilhas, Goa.

..... **Respondents**

OF PANCHAYATS NORTH PANAJI GOVT. OF GOA

JUDGMENT

1. The present judgment and order shall dispose of the revision petitions filed by the petitioners under section 201-A (2) of The Goa Panchayat Raj Act, 1994, against the judgment and order passed by the Ld. Block Development Officer, Tiswadi in Appeal No. 201(A)/11/2025-26 dated 28/11/2025.

2. Subsequent to the institution of the revision petition, notices were sent to all the parties. All the parties have appeared before me.

3. For the sake of convenience, the numbering scheme used in Revision Application 05/2025 will be followed in this judgment to refer to the parties.

4. The Impugned Order concerns the letter bearing Ref. No. VP/CHIM/2025-2026/1677 dated 16/10/2025 whereby the grant of construction license to Respondent no. 1 herein was rejected by the Petitioner herein (the Panchayat). Respondent No 1 herein challenged the rejection before the Ld Block Development Officer under Section 201-A, who then directed the Panchayat to grant the Construction License within 24 hours vide the Impugned Order.

5. The advocate for the Petitioner requested that the matter be heard finally due to the urgency in the matter. The

advocates for the Respondents agreed to the same. As such the matter is heard finally with consent of all the parties. The replies and arguments filed by the parties before the Ld. Block Development Officer form a part of the annexures of the petition filed before this Authority and hence final oral arguments of the parties on merits were heard by consent.

6. The Advocate for the Petitioner submitted that the application filed by Respondent No. 1 before the Panchayat bearing Ref. No. W-449/PC/SPV(GTDC)/2025-26/1131 dated 06/10/2025 contained discrepancies in the documents enclosed and that the proposal for grant of construction licence had also faced objections in the Gram Sabha. It was argued that Respondent No. 1 failed to furnish any valid ownership document as required under Point No. 13 of the TCP Clearance bearing Ref. No. TIS/11091/CHI/TCP/2025/2026 dated 21/08/2025, having submitted only Form I and XIV, which are revenue records and do not establish ownership, and further did not produce the conversion sanad required under Point No. 31 of the said TCP clearance. On these grounds, Advocate stated that the Panchayat could not have lawfully processed the application and that the proceedings initiated under Section 201-A are not maintainable since matters relating to grant or refusal of a construction licence fall under Section 66, for which there is an appeal under Section 66(2) or 66(7) before the Director of Panchayats. It was also urged that although the statute provides a period of 30 days to file a revision, the Block Development Officer directed the Panchayat to issue the construction licence within 24 hours without even keeping a reasoned order ready, thereby acting in undue haste and without jurisdiction.

7. The Learned Advocate for the Respondent no. 2 argued that the present proceedings are without jurisdiction. That the rejection or grant of a construction licence is governed exclusively by Section 66 of the Goa Panchayat Raj Act, 1994, and therefore cannot be examined under Section 201-A. It was submitted that the impugned order fails to assign any reasoning on the maintainability of the proceedings under Section 201-A or to clarify why the matter does not fall within the appellate remedy prescribed under Section 66(7). The Advocate further pointed out that the circulated versions of Section 66(7) contain a typographical error rendering the phrase as "order of direction or notice," whereas the expression as published in Gazette No. 47, Series I dated 20/02/1997, reads "order or direction or notice," thereby reinforcing the argument that such matters must be addressed under Section 66(7). Attention was also invited to Condition No. 14 of the TCP Clearance order, which mandates the Panchayat to ensure infrastructure requirements such as water supply and garbage disposal before issuing the construction licence. It was argued that this statutory responsibility of the Panchayat has been overridden by the Block Development Officer in the concluding portion of the impugned order. The Advocate further placed reliance on the judgment of the Hon'ble High Court of Bombay at Goa in W.P. No. 116 of 2009 wherein at Para 9 it was held that matters stipulated by section 66 are not subject to provisions of section 201 – A.

8. The Advocate for Respondent No. 1 submitted that Section 66(2) of the Goa Panchayat Raj Act, 1994 does not contemplate rejection of a construction licence, and therefore the Petitioner rightly invoked the Appellate jurisdiction under Section 201-A, particularly in view of the Explanation to Section 201-A which expressly includes

refusal" by a Panchayat. With regards the argument of absence of ownership documents, Advocate for Respondent No 1 submitted that Form I and XIV was duly placed on record and the entries therein reflect the names of Government departments, all of which are departments of the Government of Goa, thereby establishing the Government's lawful interest over the land. Advocate further referred to a communication issued by the Department of Information Technology bearing Ref. No. 4(81)2017-18/DOIT/IT Park at Chimbel/2116 dated 15/03/2024 to the Department of Tourism, conveying transfer of the land vested in DoIT to DoT for implementing the Unity Mall and allied activities and submitted that this clearly establishes the chain of authority. As regards the Gram Sabha objections, Advocate argued that a Gram Sabha resolution has no statutory bearing on the grant of a construction licence, which is a matter solely within the administrative prerogative of the Panchayat body, and that none of the representations made by the Village Panchayat before various authorities disclose any legally sustainable grounds. Reliance was placed on the judgment of the Hon'ble High Court of Bombay at Goa in Writ Petition No. 2695 of 2023 (F) which states the following at para 38, "*.....Therefore, appeal provided under sub-section 7 to the Director is only from any "order of direction or notice" issued under sub-section 3 or 4 of Section 66, and not otherwise.*" to counter the judgment cited by Advocate for Respondent No. 2. With respect to Condition No. 14 of the TCP clearance, Advocate pointed out that there is no material on record to show that the requisite infrastructure is not available within the jurisdiction of the Village Panchayat, and further contended that issues relating to wetlands fall outside the jurisdiction of the Goa State Wetland Authority in the present context as informed by them vide letter bearing Ref. No. 6-1/GSWA/2024-

2025/Issues/347 dated 26th August 2024, and that the project has already obtained approval from the TCP Department, Goa State Environment Impact Assessment Authority vide communication bearing No. 228/3/2025-26/GSEIAA/Project-Prop/143 dated 12/09/2025 and other authorities.

9. The Advocate for the Petitioner submitted that the construction plans placed on record pertain to an area of approximately 40,000 sq. mtrs., whereas the alleged transfer of land between Government departments pertains only to 25,000 sq. mtrs., thereby creating a discrepancy. The Advocate for Respondent no. 1 rebutted this by arguing that the total land as admeasured in Form I and XIV is over 4 lakh sq mts all belonging to the Government of Goa.

10. The Advocate for the Petitioner further argued that land cannot be transferred merely pursuant to a resolution of the Council of Ministers, and that any such transfer must strictly comply with the statutory procedure governing transfer of property. Advocate for the Petitioner also argued that the permissible FAR for the survey number in question is only 80. Respondent No. 2, supporting the Petitioner, submitted that the Panchayat's concerns regarding lack of infrastructure were specifically raised in its resolution rejecting the construction licence, and therefore cannot be said to be unsupported or extraneous. Advocate for Respondent No. 2 further argued that the judgment relied upon by Respondent No. 1 is per incuriam, being based on an incorrect version of Section 66(7).

11. On these points, Advocate for Respondent No. 1 submitted that the applicable FAR for the property is 200 as per Gazette Notification dated 11th January 2018 published in Series I No. 41. It was argued that the only remedy available against refusal of a license by a Panchayat is under Section 201-A, and therefore the revision is maintainable.

12. Under Section 201-A(2) of the Act, the revisional jurisdiction of this Authority is supervisory and limited to examining the legality, propriety, and regularity of the proceedings or order of the subordinate authority. Hence the following points arise for consideration:

(a) Whether the impugned order suffers from any irregularity, illegality, or impropriety warranting exercise of revisional powers under Section 201-A(2)?

(b) Whether any interference with the impugned order is called for?

REASONS AND FINDINGS

13. This Authority has gone through the records and proceedings, the Impugned Order, and the submissions of both sides. With respect to the argument of the Petitioner and Respondent No. 2 that the present proceedings are not maintainable under Section 201-A of the Goa Panchayat Raj Act, 1994, this Authority finds no merit in the objection.

14. The reliance placed on Section 66(7) by the Petitioner and Respondent No 2 is misplaced. A complete reading of Section 66 makes it evident that "orders, directions and notices" issued thereunder pertain to enforcement measures arising upon detection of violations of law, such

as demolition, stoppage of work or compliance directions or grant of license. These provisions do not include a rejection of an application for construction license. Consequently, the objection to maintainability raised by the Petitioner as well as Respondent No. 2 is rejected.

15. Furthermore, the Hon'ble High Court of Bombay at Goa in the judgment of W.P. No. 2695 of 2023 (F), Pramod Parulekar vs. Village Panchayat of Socorro & Ors., has held that rejection of an application for permission to construct cannot be construed as an "order," "direction," or "notice" within the meaning of Section 66(7). The factual matrix in the said judgment is substantially similar to the present case, as it too involved a rejection of a construction licence application. In contrast, the decision in Laxman Naik Govekar vs. Village Panchayat of Merces relied upon by the Petitioner and Respondent No. 2 does not aid their contention. The judgment in Laxman Naik Govekar vs. Village Panchayat of Merces pertains to a challenge of grant construction license by a third-party, and therefore falls in a distinct category. Similarly, W.P. No. 116 of 2009 concerns the revocation of a construction licence already issued, which is materially different from a refusal to grant one in the first instance. They thus operate in a different factual and statutory context and do not undermine the maintainability of the present petition under Section 201-A.

16. With respect to the contention of Respondent No. 2 that the judgment in Pramod Parulekar v. Village Panchayat of Socorro & Ors. is *per incuriam*, this Authority observes that any such declaration is within the exclusive domain of the Hon'ble High Court or a superior court. Accordingly, this Authority is bound by the judgment of the Hon'ble High Court in Pramod Parulekar v. Village Panchayat of Socorro

& Ors., and this Authority has no choice but to uphold the Order of the BDO.

17. With regard to the contention of the Petitioner and Respondent No. 2 that Respondent No. 1 failed to submit a conversion sanad, attention is invited to the first proviso to Section 30 of the Goa, Daman and Diu Land Revenue Code, 1968, which expressly provides that the requirement of obtaining permission for non-agricultural use shall not apply to land in the occupation of the Government. In the present matter, the record discloses that the land in question stands solely in the name of Government departments, as reflected in Form I & XIV, and is further supported by the communication of the Department of Information Technology transferring the land to the Department of Tourism. In view of the statutory exemption contained in the proviso to Section 30, the absence of a conversion sanad cannot, therefore, is not a defect in the application of Respondent No. 1.

18. With respect to the argument of objections from the Gram Sabha to the project, a Gram Sabha resolution has no statutory bearing on the grant of a construction licence, which is a matter solely within the administrative prerogative of the Panchayat body. The Hon'ble High Court in Meenakshi Financial Consultants (P) Ltd. v. Village Panchayat of Orlim (W.P. No. 116 of 2009) has held that no provisions in the Goa Panchayat Raj Act gives the Gram Sabha any power to object, revoke or reject any developmental permission. It is pertinent to note that the project is a Central Government Project which has to be completed in a timely manner. The project cannot be stopped at the behest of a Gram Sabha which does not have any statutory power to do so.

19. With respect to the argument of the Petitioner and Respondent No. 2 that Respondent No. 1 failed to submit any document proving ownership, it is pertinent to note that Section 14 of the Goa, Daman and Diu Land Revenue Code, 1968 categorically declares that all land which is not the property of any person shall be deemed to be the property of the Government, subject only to existing public and individual rights. In the present matter, the revenue records (Form I & XIV) reflect the names of Government departments as occupants of the land, and no contrary private title has been placed on record. The Government cannot be called upon to prove negative ownership, as land which is not vested in any private person stands statutorily vested in the Government by virtue of Section 14. In view of this statutory declaration, read in conjunction with the presumption of correctness of revenue entries under Section 96 of the Land Revenue Code, the absence of any document or conversion sanad does not undermine the Government's title to the land in question.

20. As regards the contention that the statutory procedure for transfer of property between Government departments has not been followed, it is to be noted that such an argument is misconceived. Under the scheme of Government ownership, the land ultimately vests in a single authority, namely, the Government of Goa. The Government constitutes a single entity, and its various departments function merely as instrumentalities established for the effective and convenient discharge of administrative responsibilities. What occurs between departments is not a transfer of property in the legal sense, but merely an administrative allocation of use, custody, and management based on functional requirements and administrative convenience.

Such inter-departmental reallocations do not amount to a "transfer of property" attracting the statutory provisions applicable to transfers between distinct legal entities. The underlying title continues to vest in the Government itself, and therefore the absence of a separate transfer instrument between departments does not create any defect in Government ownership or in the application submitted by Respondent No. 1.

21. As far as the objections of a technical nature concerning the adequacy of water supply and garbage-management infrastructure are concerned, it is observed that the Panchayat has not substantiated these objections with any supporting material or evidence. No technical report, site inspection record, correspondence with competent authorities, or documentary proof demonstrating insufficiency of infrastructure has been placed on record. In the absence of such substantiation, these objections remain uncorroborated assertions. It must also be noted that the project abuts the main road. That there are development projects on either side of the proposed site and the project does not come under the buffer zone of the Toyyar Lake as stated in the letter dated 24/10/2025 issued by the Goa State Wetland Authority.

22. The Judgment and Order of the Block Development Officer further records that Respondent No. 1 has obtained the requisite permissions from the concerned Government authorities. Since the present proceedings are in the nature of a revision under Section 201-A, the scope of scrutiny is limited to examining the legality, propriety and correctness of the Impugned Order. Accordingly, no interference is warranted on this ground.

23. As far as the contention that the Ld. BDO passed the order in undue haste by directing issuance of the licence within 24 hours is concerned, the Petitioner argues that this has resulted in the denial of a statutory right to file a revision within 30 days. This objection is misplaced. The Act does not stipulate that an order can be given effect to only after expiry of the limitation period for filing a revision, nor does it create any automatic embargo on implementation during such period. It is always open to an aggrieved party to approach the competent authority and seek an appropriate stay or interim protection. The mere fact that the order is implemented expeditiously does not, by itself, vitiate the order or amount to a violation of statutory rights. Accordingly, this objection is also not tenable.

24. In view of the above, this Authority deems it appropriate to pass the following order:

ORDER

The Revision Application is hereby dismissed.

The impugned order dated 28/11/2025 passed by the Ld. Block Development Officer Tiswadi in Appeal No. 201(A)/11/2025-26 is hereby confirmed. No interference is warranted under Section 201-A(2) of the Goa Panchayat Raj Act, 1994.

Pronounced.

Proceedings stand closed.

Given under my hand and the seal of this Authority on the **5th day of December 2025.**

(SANJANA BANDEKAR)
Deputy Director of Panchayats – North
Panaji – Goa

CERTIFIED COPY
Copy applied on 05.12.2025
Copy ready for delivering on 05.12.2025
Copy delivered on 05.12.2025
Checked by
Copying fees Rs 6.00 (Rupees Sixty
free only)
Credited in Directorate of Panchayats Panaji
Receipt No 204/25 Dated 05.12.25
(Shilpa A. Mulgaonkar)
Sr Stenographer
O/o. Dy. Director of Panchayats (N)
Panaji-Goa

C/P
35

C. P. C.

PROCEEDINGS SHEET

The Court of the ..Dy.....Director of Panchayats: North.....

Date	No. of Exhibit	Case No. Rev/05/2025 of 20	Date to which the case is adjourned
		The Village Panchayat of Chimbel Through its Secretary, Having office at Panchayat Ghar, Chimbel, Ilhas, Goa — Petitioner	
		vis	
		Complainant/Applicant/Appellant/Plaintiff	
		1) The Goa Tourism Dev. Corp., Through its authorised signatory, Having their office at Paryatan Bhavan, Patto, Panaji, Goa	
		2) Govind Shirodkar	
		Accused/Opponent/Respondent/Defendant	
		S/o Late Takaram Shirodkar Indian National, age 63 years R/o H No. 133 Gaulem Bhat, Chimbel, Siswadi, Goa — Respondents	
		The above named Revision Petitioner has fited Revision Pelition dtd. 02.12.2025 against the named Respondents uniers of Section 201-A(2) of The Goa Panchayat Raj Act, 1994. Issued Notices to both the parties & hearing is now fixed on 04.12.2025 at 4 pm in the chamber of the undersigned at 4th floor, Mylex High Corporate Hub, Patto, Panaji, Goa	

DEPUTY DIRECTOR OF PANCHAYATS NORTH PANAJI ★ GOVT. OF GOA ★

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
04/12/25		Matter called out today. Adv. D. Naik for the Petitioner Adv A. Sardessai present for R1 and files wakalatnama. Adv. Om D'Costa for the R2 and undertakes to file Wakalatnama. Adv for Petitioner places on record the acknowledgment copy of the notices served. Replies and arguments filed before the Block Development officer Tiswadi already form a part of the annexures of the reply petition filed by the Petitioner herein. Adv for R2 submits they will be submitting their reply today itself with advance copies served to the other parties. By consent arguments on merits were heard. Arguments on merits heard from the parties. Adv for R2 also files a petition instead and both the petitions will be disposed by a common order since the matters it raises are concerning the same structure. Matter now fixed for orders.	05.12.2025 12 noon
		4/12/2025	
		The impugned order of the BDO is	Adv. for R.2

DEPUTY DIRECTOR OF PA ★ GOVT.

Govt. Ptg. Press, Panaji-Goa—S/40/50,000—6/2022.

Date	No. of Exhibit	Case No. OS/2025 of 20	Date to which the case is adjourned
		deferred till next date of hearing i.e. 5/12/2025 at 2:00pm.	
		04/12.	CN 04/12/2025 at 6.10 p.m
05/12/2025		Matter called out today. Adv. S. Arabekar for the Petitioner Adv. A. Sardessai for Respondent No. 1. Adv. O.D'Costa for Respondent no. 2. Matter was fixed for orders. Based on the submissions on record and the arguments lead ~~said~~, the following order is passed in the present revision petition.	
		ORDER	
		The present petition is hereby dismissed.	
		Pronounced	
		Order on record.	
		Proceedings stand closed.	Arabekar Adv. for Petitioners
		05/12/2025	For R. 2 05/12/2025
		Adv for the ~~Petitioner~~ Respondent no. 2 filed an application for grant of stay of Judgment dated 05.12.2025, which is objected to by Resp no. 1 and not objected to by ~~for~~ the Petitioner. Since there	

HAYATS NORTH PANAJI GOA

C. P. C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned

proceedings in the matter are already closed and in the absence of any specific provision of CPR Act 1994, granting this Authority to stay its own order, the ~~foto~~ applicatn cannot be allowed.

05/12/25

Adv for Petitioner requests orally to give them a time of 7 days to consider the ~~consdy~~ with ~~the~~ order of this Authority. The Adv for petitioner is once again informed that the present proceedings are under the jurisdiction of this Authority as a Revisional Court and hence scope of consideration of matters only pertains to upholding the appeal order or setting it aside and hence since the order has been upheld, there arises no question of this Authority interfering with the decisions of the ~~Appellate~~ authority.

05/12

Adv For R.2

Adv for petitioner

OF PANCH

DEPU... ★ GOVT. OF

For R.2

Adv for Petitioner

CERTIFIED COPY
Copy applied on 05.12.2025
Copy ready for delivering on 05.12.2025
Copy delivered on 05.12.2025
Checked by
Copying fees Rs. 81/- (Rupees Eighty one Only)
Credited in Directorate of Panchayats Panaji
Receipt No. 203/215 Dated 05.12.2025
(Shilpa A. Mulgaonkar)
Su-Stenographer
O/o. Dy. Director of Panchayats (N)
Panaji-Goa

ATS NORTH PANAJI

DEPUTY DIRECTOR OF PANCHAYATS NORTH PANAJI
GOVT. OF GOA

BEFORE THE HON'BLE DY. DIRECTOR OF

PANCHAYATS, NORTH GOA, AT PANAJI, GOA

Revision Application/Petition

No. _____/ 2025

Mr. Govind Shirodkar,

Son of late Tukaram Shirodkar,

Indian National, age 62 years,

r/o. H. No. 133, Gaulem Bhat,

Chimbel, Tiswadi, Goa

….. Applicant/Petitioner

v/s

1. **The Goa Tourism Development Corporation**,

Through its authorized Signatory,

Having their office at Paryatan Bhavan,

Patto, Panaji, Goa.

2. **The Village Panchayat of Chimbel**,

Through its Secretary,

Having office at Panchayat Ghar,

Chimbel, Ilhas, Goa.

.....Respondents

REVISION UNDER SECTION 201-A (2) OF THE GOA PANCHAYAT RAJ ACT, 1994

MAY IT PLEASE YOUR HONOUR

The Applicant/Petitioner above named most respectfully state and submits as under:

1. Being aggrieved by the impugned Judgement and Order dated 28/11/2025 & 27/11/2025 pronounced by the Ld. Block Development officer of Tiswadi at Panaji, Goa in Appeal No. 201(A)/ 11/2025-26, the Applicant/Petitioner herein is constraint to file this present Revision under Section 201-A (2) of the Goa Panchayat Raj Act,1994 before this Hon'ble Authority to assail the said Judgment & Orders dated 28/11/2025 & 27/11/2025 respectively.

Annexed herein marked at **Annexure- A colly** is the Certified copy of the Judgment and Order dated 28/11/2025 & 27/11/2025.

2. The said decision of the Ld. B.D.O. is impugned in this petition inter alia on the following grounds:

a. The B.D.O. has absolutely no jurisdiction to hear an Appeal under S. 201-A of the Goa Panchayat Raj Act, in respect of matters in which a statutory Appeal is provided for to an entirely different authority [in this case, to the Director of Panchayats under S. 66(7)]. On this ground alone, the order of the Ld. B.D.O. is null est and void ab initio.

b. The impugned order has been passed without due application of mind; is bereft of reasoning; and fails to consider key statutory aspects in arriving at the decision passed therein.

c. The Ld. B.D.O. in the impugned order, in directing for the V.P. to issue a Construction License within 24 hrs and refusing a stay on its judgement frustrates the statutory remedies available in law to challenge the order on merits, and is arbitrary, unreasonable, and without due application of mind.

FACTS PERTAINING TO THE CAUSE:

3. The Applicant/Petitioner states that he is one of the original complainants objecting to the illegal construction of a commercial project known as "*Unity Mall*", proposed on Survey No. 40/1 of Village Chimbel by Respondent No. 1. The Petitioner submits that the said construction was commenced without obtaining a valid Construction License from the Village Panchayat, as mandated under Section 66 of the Goa Panchayat Raj Act, 1994, and is situated in close proximity to a notified wetland i.e. the *Toyaar Lake*. Annexed hereto and marked as **Annexure 1** is the letter of complaint dated 22.09.2025.

4. The Petitioner further states that pursuant to the said complaint, Respondent No. 2 VP issued a Stop Notice cum Order dated 01.10.2025 directing the Goa Tourism Dev. Corporation ie the Respondent No. 1 to immediately halt the ongoing illegal construction activities and to produce valid documents, including permissions, licenses, approved plans, etc. Annexed hereto and marked as **Annexure 2** is

the Stop Notice cum Order dated 01.10.2025 issued by the Respondent No. 2.

5. The Petitioner states that subsequent thereto, Respondent No. 1 filed an application dated 06.10.2025 before Respondent No. 2 seeking the grant of a Construction License. Annexed hereto and marked as **Annexure 3** is the said application dated 06.10.2025.

6. The Petitioner states that although Respondent No. 1 briefly halted construction activities upon receipt of the Stop Notice cum Order, it unlawfully resumed construction on 13.10.2025 by completing the erection of metal sheets and commencing excavation and earthwork at the site, in blatant violation of the said Order.

7. The Petitioner states that a group of villagers known as Chimbel Gram Seva Kala Ani Saunskrutic Manch thereafter instituted PILWP/2732/2025 (F) before this Hon'ble Court, limited to the issue of illegal construction

being undertaken by Respondent No. 1 without a valid Construction License and in disregard of the Stop Notice-cum-Order dated 01.10.2025 issued by Respondent No. 2.

8. The Petitioner states that all illegal construction activities were once again halted after the learned Advocate General made a categorical statement before this Hon'ble Court that no construction activity would commence unless and until a proper Construction License was obtained. Annexed hereto and marked as **Annexure 4** is the Order dated 16.10.2025 pronounced in PILWP/2732/2025 (F) by this Hon'ble High Court of Bombay at Goa.

9. The Petitioner states that on the very same day i.e. 16.10.2025, Respondent No. 2 [V.P. Chimbel] conducted its fortnightly meeting wherein it was unanimously resolved to reject the application for Construction License dated 06.10.2025 submitted by Respondent No. 1. Annexed hereto and marked as **Annexure 5** is the Order of rejection

dated 16.10.2025 issued by the Respondent No. 2.

10. It is this order of the V.P. regarding rejection of the Construction License application which led the project proponent, ie. Goa Tourism Development Corporation Ltd. [The Resp. No. 1 herein] to prefer an Appeal under S. 201-A of the Goa Panchayat Raj Act, 1994, before the Ld. B.D.O. The Petitioner states that the relevant facts of the said Appeal leading to the controversy in the present matter are as follows:

Sr. No.	Sequence of Events	Date and time
1.	Aggrieved by the aforesaid decision of Respondent No. 2, Respondent No. 1 preferred an appeal bearing Appeal No. 201(A)/11/2025-26 under Section 201(A) of the Goa Panchayat Raj Act, 1994, before the Ld. B.D.O.	30.10.2025
2.	First hearing took place. Advocate for the Petitioner undertook to file an application for intervention along with the Vakalatnama.	07.11.2025 at 10:30 am

3.	Respondent No. 1 sought time to file its reply to the appeal, and the Petitioner herein filed an application for intervention.	14.11.2025 at 4:30 pm
4.	The V.P. thereafter filed its reply to the appeal, and the Advocate for the Petitioner herein filed Vakalatnama. The Reply of the V.P. specifically raised the issue of the Appeal not being maintainable before the BDO.	17.11.2025 at 4:30 pm
5.	The Respondent No. 1 filed its reply to the Intervention Application. The Petitioner sought time to consider the said reply and to file a rejoinder, if necessary. However, the Ld. B.D.O. declined to grant any time to the Intervenor and instead proceeded to hear the matter. Arguments were heard, and the **Intervention Application was allowed.** Directions were issued to Respondent No. 1 to implead the Petitioner herein. The matter was accordingly posted for filing of the Petitioner's reply in the appeal on 01.12.2025 at 4:30 p.m. On the very same afternoon, the Advocate for the Petitioner was	21.11.2025 at 10:30 am

	informed telephonically that the Ld. B.D.O. preponed the hearing to 24.11.2025. The Advocate for the Petitioner objected to the said *suo motu* advancement of the hearing on the ground that she was already engaged before another Court on 24.11.2025. Subsequently at 4:30 p.m., the Ld. B.D.O. issued a Notice preponing the hearing, purportedly on account of the "Model Code of Conduct for the Zilla Panchayat Elections likely to be implemented from 25.11.2025." The said Notice was dispatched to the Advocate for the Petitioner via WhatsApp. Annexed hereto and marked as **Annexure 6** is the said Notice dated 21.11.2025.	
6.	The Petitioner appeared in person and sought time to file a reply to the appeal. The Petitioner pleaded with the Ld. B.D.O. to retain the hearing on 01.12.2025, as the said date was mutually convenient for all counsel, and further submitted that, as a matter of natural justice, adequate time ought to be granted to file a reply. However, the Ld. B.D.O. declined the request and instead granted a "last opportunity" to file the reply, adjourning the matter to	24.11.205 at 10:30 am

	26.11.2025 at 9:30 a.m. for reply and arguments on the appeal.	
7.	The Petitioner filed a preliminary reply and sought additional time to file a detailed reply, owing to the limited time granted by the Ld. B.D.O. Respondent No. 1 thereafter filed its written arguments. The said preliminary reply filed by the Petitioner is enclosed as Annexure 6-A. At the instance of Respondent No. 1, the Ld. B.D.O. pressed for final arguments to be advanced immediately. The Petitioner, as well as Respondent No. 2 herein, vehemently objected to the denial of adequate opportunity to the respondents in the appeal to effectively present their case, submitting that such haste violated the principles of natural justice, and that the Appeal was not maintainable under the P.R. Act.	26.11.2025 at 9:30 am

	Notwithstanding the repeated requests to adhere to the principles of natural justice, and despite the objections raised by the Petitioner and Respondent No. 2, the Ld. B.D.O. adjourned the matter to 27.11.2025 at 4:30 p.m. Annexed hereto and marked as **Annexure 7** is the copy of the handwritten Roznama from the beginning of the proceedings until 24.11.2025.	
8.	Respondent No. 2 filed its written arguments, and the matter was thereafter heard extensively until approximately 6:30 p.m. The Ld. B.D.O. without jurisdiction to adjudicate the matter, without proper application of mind and without considering any of the submissions or documents relied upon by the Respondents in that appeal, proceeded to pronounce the operative portion of the impugned order at 6:50 p.m., thereby allowing the appeal and directing Respondent No. 2 herein to issue the Construction License within 24 hours of the pronouncement of the	27.11.2025 at 4:30 pm.

	order. Annexed hereto and marked as **Annexure 8** is the copy of the handwritten Roznama Order dated 27.11.2025. It is pertinent to note that the written judgment was made available to the parties only in the second half of 28.11.2025. Immediately thereafter, Respondent No. 2 filed an Application seeking a Stay of the impugned order. The Ld. B.D.O. initially declined to hear the stay application. However, upon vehement submissions by the Advocates for the Respondents that refusal to hear the stay application would frustrate and render infructuous their statutory rights, the Ld. B.D.O. stepped outside the court premises made a telephonic call, returned with handwritten instructions and proceeded to pronounce an order on the stay application by copying the said handwritten instructions verbatim.	

	Needless to state, the application for stay was rejected. Annexed hereto and marked as **Annexure 9** is the copy of the handwritten Roznama Order dated 27.11.2025 rejecting the application for Stay filed by the Respondent No. 2, pronounced at 7:20 pm.	
9.	Written judgement produced by the Ld. BDO .	28.11.2025 at 5:15 pm.

11. From perusal of the above, the extreme and unreasonable urgency with which the Ld. B.D.O has heard the Appeal before him is writ large and apparent from the record. The Ld. B.D.O, informed the Petitioner that he had postponed all other matters listed before him to February 2026, except for the abovementioned appeal, which he continued to hear and dispose of with undue haste.

12. Despite lacking the jurisdiction to adjudicate the matter, the Ld. B.D.O, proceeded to conduct the proceedings in an extremely improper and irregular manner, and completely

to the tune of the Respondent No. 1. The proceedings were conducted in undue haste, at unusual hours and in utter disregard of the vehement objections raised by the Respondents in the said appeal. The manner in which the proceedings were carried out reflects a complete non-application of mind, extreme prejudiced behaviour and placed the Respondents under unwarranted and substantial pressure.

13. The final decision in the matter was taken on 27.11.2025, but the copy of the order was not made available to the Petitioner at that time - only a copy of the roznama was provided. The operative portion of the order, as recorded in the roznama; is as follows:

> "In view of all the documents on record and taking into consideration the arguments of the parties, the Appeal under Section 201 (A) of the Goa Panchayat Raj Act, 1994 filed by the Appellant is allowed. The Rejection letter dated 16.10.2025 issued by the Village Panchayat of Chimbel Tiswadi is quashed and set aside. **The Panchayat is directed to issue Construction License to the Appellant**

within 24 hours from the date of receipt of this Order. Pronounced in Open Court. No order as to cost given under the seal of this office on this 27th day of November, 2025. Since the Order is pronounced late at 6:50 pm, the typed Order copy and the entire Judgement will be provided to all the parties tomorrow i.e. 28.11.2025, second half of the day." [*emphasis added*]

14. On the said order being pronounced, the Petitioner made an oral request for a stay of the order to pursue legal remedies against it, and the Resp. No. 2 i.e. the Village Panchayat of Chimbel filed a specific application seeking such stay. Both these requests were rejected, and the decision of the Ld. B.D.O. as per the roznama is as follows:

"The abovename Respondent No. 1 filed the application dated 27.11.2025 before this authority praying that in the interest of justice the said judgement and order passed today dated 27.11.2025 be stayed for 30 days in order to avail further legal remedies. Adv. for the Appellant submitted his say/objection that the application is frivolous, no reason stated further this authority has not have power

to stay its own order. This authority is of the opinion that the application filed by the Respondent No. 1 are not maintainable under the Goa Panchayat Raj Act, 1994. Order passed. Hence the application dated 27.11.2025 filed by the Respondent stand dismissed. The Respondent may approach the appropriate authority/appropriate court of law for any relief."

15. In this manner, the Ld. B.D.O. has not only heard and decided the Appeal without jurisdiction; but further; by directing the V.P. of Chimbel to issue a Construction License within 24 hours and without providing a copy of the final order, and refusing a stay of the order, the Ld. B.D.O. has unreasonably and arbitrarily precluded and frustrated the statutory rights of the aggrieved parties to seek remedies against the order.

16. Pursuant to the said order being passed, this Petitioner preferred a Writ Petition No. 3112/2025 [F] before the Hon'ble High Court of Bombay at Goa, assailing the orders

passed by the B.D.O. dt. 27.11.2025. Given the circumstances, the Hon'ble Court was pleased to pass an order deferring the order of the B.D.O. till the next of hearing, i.e. 01.12.2025, and on 01.12.2025, the Court heard the parties on the matter for a while, before posting it for further consideration on 04.12.2025. The relevant orders of the Hon'ble H.C. in this regard dt. 28.11.2025 and 01.12.2025 are enclosed as **Annexure 10 Colly**.

17. During the pendency of the said Writ Petition, on 04.12.2025, the Hon'ble High Court was informed by the counsel for the Village Panchayat of Chimbel, that they had preferred a Revision Application against the order of the BDO; that notice was issued by the Ld. DDP – North; and that the matter was scheduled to be taken up today, ie. 04.12.2025 at 4:00 PM. In light of this subsequent development, and as this Authority was seized of the challenge to the BDO's judgement/orders, the present Petitioner withdrew the said W.P. 3112/2025[F] in the High Court on 04.12.2025 at around 11:00 AM. The order of the

Hon'ble High Court is not yet uploaded as of the time of the filing of this Application, and the Applicant craves leave to produce the same on record once the same is duly uploaded.

18. The Petitioner/Applicant aggrieved by the said Judgment & Orders dated 27/11/2025 & 28/11/2025 passed by the Ld. Block Development officer of Tiswadi at Panaji, prefer the present Revision on the following amongst other grounds which are without prejudice to one another:

GROUNDS

I

That the impugned Judgment & orders dated 27/11/2025 and 28/11/2025 are totally perverse, cryptic and contrary to facts and law.

II

An Appeal under S. 201-A, as per the text of the statute, is available "where no appeal has been specifically provided in

this Act on any miscellaneous matters which is dealt with by the Panchayat or the Village Panchayat Secretary or the Sarpanch." In as far as the decision of the Village Panchayat under S. 66 to reject the Application for a Construction License is concerned, there exists a direct statutory appeal to the Director of Panchayats under S. 66(7), which provides for an Appeal against "any order" under S. 66.

III

In these circumstances, when a clear provision of Appeal to the Director of Panchayats under S. 66(7) is provided for against the rejection of a Construction License under S. 66, there is no scope/option of filing an appeal under S. 201-A of the Panchayat Raj Act. The issue of the proceedings not being maintainable were raised before the Ld. B.D.O. However, this objection was rejected by the Ld. B.D.O, without any reasoning/justification. As the impugned order was pronounced wholly without jurisdiction, it is liable to be quashed and set

aside as being directly contrary to the scheme of the Goa Panchayat Raj Act, 1994,.

IV

In its submissions before the BDO, the Applicant had raised the issue that the VP had rightly rejected the C.L. as per the directives of the Technical Clearance of the TCP Dept., which require the V.P. to ensure infrastructure availability before the Construction License was granted. The Applicant had produced material to show that infrastructure such as water; garbage handling and power were not presently available; and such, that the construction of the Unity mall project in question could not be permitted.

V

In the impugned judgement, the Ld. BDO, while accepting that the Applicant's submission on infrastructure availability have some substance; has curiously and unlawfully taken the view that these concerns have to be dealt with by the G.T.D.C. before obtaining the occupancy certificate. Such reasoning is

directly contrary to the conditions of the Technical Clearance issued by the T.C.P. Dept. itself, which mandates that the infrastructure is available before a Construction License is issued.

VII

It is well settled by decisions of the Apex Court that any orders pronounced by an authority without jurisdiction are null and void. The Petitioner submits that the Ld. B.D.O. failed to consider, much less appreciate, the written submissions, oral arguments and documentary evidence placed on record by the Petitioner herein in Appeal No. 201(A)/11/2025-26, before pronouncing the Impugned Order.

VIII

The Petitioner submits that the conduct of the Ld. B.D.O throughout the proceedings was arbitrary, biased and unreasonable, inasmuch as adequate time and opportunity were not afforded to the Applicant herein to effectively present its case, and hearings were conducted at unreasonable and irregular hours.

IX

The speed and the rush at which the R.1 has been pressing for the matters to be heard and decided does not reflect the correct position of facts and the earlier lackadaisical approach of the R.1/GTDC. The Panchayat refused the application for license on 16th October 2025, but the GTDC waited for almost 15 days to file its appeal before the BDO. In such circumstances, the BDO was not justified in rushing through with its order. The Unity Mall (Goa unit) was approved by the Central Govt. in 2023, but the State Govt. obtained permissions for the same only in the time period of July – September 2025. Secondly, the Unity Mall is linked to commercial tourism promotion in Goa and was to be located at a popular tourism location, so that it would get customers and footfall. Putting it beside a highway serves no purpose, since the location is completely out of the tourism circuit.

X

The argument that this is a national project is not resisted. Only the location and timing of the implementation of the

project; and the manner in which proceedings have been pursued is objected to. The Unity Mall project ought to have been cleared with the Panchayat at its inception, giving due regard to the 73rd Constitutional Amendment. Merely claiming now that the project has all other clearances is not a sustainable argument when one considers that the Government of Goa was informed of the project by the central government in 2023. It should have approached the Panchayat at that stage itself. The Panchayat cannot be treated as a mere rubber stamping authority or a post office. It is a part of State, as defined under Article 12 of the Constitution. It is therefore entitled to an independent opinion, subject to the sentiments of the Gram Sabha when this is expressed. The only argument the Government today has is urgency. However, this does not reconcile with the fact that the Govt. obtained permissions for the project only in July-September 2025 ! The Panchayat cannot be forced to accommodate for any laxity on the part of the State government. Any project must fit in with the Village Development Plan (requirement of the Constitution) and RP 2021. As it stands, the project is antithetical to both.

XI

Further, the original proposal for the Unity Mall in Goa is tourism oriented. The present location is not suitable in any way for such a project with such an orientation. Both the demand and supply for the Mall at Chimbel are at the moment Nil. There are no artisans, nor are they any consumers. The project is therefore not feasible at the present location. It ought to be located in an area that has maximum tourism activity. The present location has zero such activity.

19. The applicant/petitioner has filed this present Revision under Section 201-A (2) of the Goa Panchayat Raj Act, 1994 in order to impugned and to quash and set aside the said Judgment & Order dated 28/11/2025 & 27/11/2025 pronounced by the Ld. Block Development officer of Tiswadi at Panaji, Goa.

20. The Applicant/Petitioner submits that the said Judgement and Orders are totally unjustified and unwarranted.

21. The Applicant/Petitioner states that they have made out a prima facie case for the stay of the operation of the Impugned Order dated 28/11/2025 & 27/11/2025 passed by the Ld. Block Development officer of Tiswadi at Panaji, Goa directing the VP Chimbel to issue a Construction Licence within 24 hours, and for the said order to be quashed and set aside on merits it being without jurisdiction, a non-reasoned order, without due application of mind; and without a correct consideration of the legal and factual issues raised in the matter.

22. That the present Revision will render infructuous if the impugned Judgment & order dated 28/11/2025 & 27/11/2025 are not stayed forthwith.

23. The impugned Judgment and Order is passed on 27/11/2025 and certified copy was made available on

28/11/2025 at 5.15 pm and hence the present Revision is filed well within the period prescribed under the Section 201-A (2) of the Goa Panchayat Raj Act, 1994.

24. The Applicant/Petitioner states that they have not received any caveat application.

25. The applicant/Petitioner states that this Hon'ble Authority has jurisdiction to try, entertain and decide the present Revision since the impugned Judgment & Order is passed by the Block Development Officer of Tiswadi at Panaji on the Appeal filed by the respondent No. 1 herein under Section 201-A of Goa Panchayat Raj Act, 1994.

26. The applicant/Petitioner states that they have not filed any other case challenging the said Judgment & Order impugning the said Judgment and Order, after the earlier W.P. No. 3112/2025[F] filed by the Petitioner was disposed as withdrawn.

27. The applicants/Petitioners' states that they have annexed necessary court fees to this Revision Petition.

28. The Applicant/Petitioner submits that on the aforesaid grounds and others which may be urged and canvassed at the time of hearing of the Revision deserves to be allowed.

PRAYERS

In the above facts and circumstances and in the interest of justice, it is humbly prayed that:

a. That records and proceedings from the office of the Ld. Block Development Office of Tiswadi at Panaji in Appeal No. 201(A)/11/2025-26 be called for;

b. that after examining the propriety and legality of the impugned Judgment and order in the said matter dated 28/11/2025 & 27/11/2025 of the Block Development Officer at Panaji be quashed and set aside;

c. that pending the hearing and final disposal of the Revision, the operation of the impugned Judgment & Order dated 28/11/2025 & 27/11/2025 of the Block Development Officer of Tiswadi at Panaji be stayed;

d. That an ex-parte order in terms of prayer clause (c) be granted.

e. for such other order/s as the circumstances of the present case may warrant.

Place: Panaji, Goa.

Date: 04/12/2025 Applicant/Petitioner

BEFORE THE BLOCK DEVELOPMENT OFFICER - TISWADI AT PANAJI GOA

Appeal No.201(A)/11/2025-26

GOA TOURISM DEVELOPMENT CORPORATION LTD.
Through the Authorized Signatory, having office at 3rd Floor, Paryatan Bhavan, Patto, Panaji, Goa

...APPELLANT

VS.

VILLAGE PANCHAYAT OF CHIMBEL
Through the Secretary,
Chimbel – Tiswadi,
Goa

...RESPONDENT

AND

GOVIND SHIRODKAR,
Son of late Tukaram Shirodkar
Age-63 years, resident of H.No. 133, Gaulem Bhat, Chimbel, Tiswadi – Goa

...INTERVENER

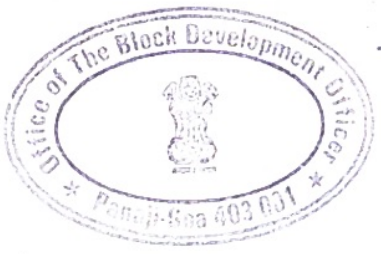
JUDGMENT

Heard Adv. A. Sardesai for the Appellant-GTDC; Adv. Dinesh Naik for Respondent-Panchayat; and Adv. M. Simoes for the Intervener.

Office of The Block Development Officer * Panaji-Goa 403 001 *

1. The present Appeal is filed by the Appellant under Sec.201-A of Goa Panchayat Raj Act, 1994, challenging the Impugned Order dated 16/10/2025 passed by the Respondent-Panchayat by which the grant of construction license to the Appellant for its Unity Mall project at Chimbel Village is rejected by the Panchayat.

2. It is the case of the Appellant that by letters dated 03/02/2023, 02/05/2023 and 16/06/2023, Department of Expenditure under the Ministry of Finance – Government of India circulated Guidelines / Supplementary Guidelines under the "Scheme for Special Assistance to States for Capital Investment 2023-24". In these guidelines the construction of Unity Malls is to be undertaken in various States of the country. As per the guidelines the main objective of the Scheme is to promote National Integration, promote concept of 'Make in India', promote concept of 'One District One Product' (ODOP), help rural artisans in selling their products, generate employment and increase marketability of quality indigenous products. The said guidelines have provided for allocation of Rs.100 Crores for the State of Goa for Unity Mall project and the amount



over and above the same is to be borne by the State Government.

3. The Finance Department of Government of Goa forwarded the guidelines to various departments including the Department of Tourism requesting them to comply with the relevant part of the Scheme to avail the benefit thereof. Accordingly, the Appellant was authorized by the Department of Tourism to undertake development of the Unity Mall in Survey No. 40/1 of village Chimbel, Tiswadi–Goa. Appellant has produced Letter dated 15/03/2024 wherein it is stated that in XLIII Cabinet Meeting, approval was granted to transfer the project site specifically for development of Unity Mall and allied services; Appellant has further relied on the minutes of the Meeting held on 28.11.2024 of the Expenditure Finance Committee (EFC) wherein the construction of Unity Mall-Goa was deliberated upon in detail and the cost of Rs. 201.42 Crores was approved by the EFC out of which Rs. 100 Crores were sanctioned under the Central Government Scheme and the balance by the State Government.

Office of The Block Development Officer * Ponda-Goa 403 401 *

4. For development of the project, the Appellant has obtained a Recommendation of Goa State Wetlands Authority – Technical Committee dated 18/07/2025, Recommendation of Goa State Biodiversity Board dated 14/08/2025, Technical Clearance Order dated 21/08/2025 from TCP Department, Environmental Clearance dated 12/09/2025 from Goa State Environment Impact Assessment Authority, Tree Cutting Permission dated 23/09/2025 from Forest Department, NOC dated 07/10/2025 from Electricity Department, Consent to Establish dated 27/10/2025 from Goa State Pollution Control Board.

5. It is the case of the Appellant that all the concerned departments of the State and Central Government have approved the project, except for the Village Panchayat of Chimbel which has rejected the grant of Construction License.

6. Appellant has argued that the rejection which is based on both procedural and technical grounds is illegal, arbitrary, without jurisdiction, and issued in undue haste; that all objections raised are either incorrect, or already complied with. The technical objections are outside the statutory

Office of The Block Development Officer
Panaji-Goa 403 001

scope of the Panchayat. Appellant has also relied on letter dated 24/10/2025 issued by Goa State Wetland Authority wherein it is stated that proposed project falls beyond the buffer zone and zone of influence of Notified Toyyar Lake wetland area and therefore the same is not within the purview of GSWA.

7. On the issue of maintainability, the Appellant argued that the Appeal is maintainable under Sec. 201-A of the Act as there is no other provision which deals with rejection of construction license. It is argued that Sec.66(2) of the Act is applicable only when the Panchayat does not decide the application for construction license. Since there is no provision which deals with rejection of construction license, the appellant has come before this Authority under Sec. 201-A of the Act.

8. Respondent- Panchayat has filed a reply and opposed the Appeal. The case of the Respondent is that the Appellant has approached this Authority with suppression of material facts to misguide the Authority; that the Appellant has no lawful authority to file the Appeal or the Application before the Panchayat and that the Appellant has not

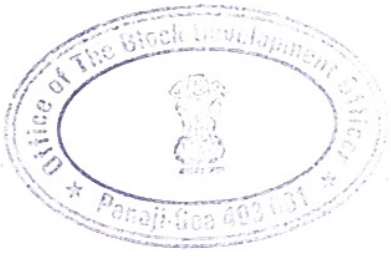
Office of the Block Development Officer * Panaji-Goa 403 001 *

produced any ownership document and that Form I & XIV is not a Title Document.

9. Respondent has argued that this Authority does not have jurisdiction to take up the present proceedings as the same should be filed before the Deputy Director under Sec. 66(2) of Goa Panchayat Raj Act, 1994.

10. It is argued by the Respondent that in the Gram Sabha held on 25/08/2024 it was unanimously resolved to strongly object to the Unity Mall proposed in Survey No. 40/1 of Chimbel as it is near Toyyar Lake. That the Panchayat has made representations to the Tourism Minister, Director of Tourism, TCP Minister, TCP Department etc. objecting to any construction activity near Toyyar Lake.

11. It is submitted that even though the TCP has issued permission the same is with terms and conditions which the Appellant failed to comply. The Panchayat received complaints regarding illegal development activities in Survey No. 40/1 and based on the same issued Stop Notice. That the Chairman of the Biodiversity Committee filed a complaint to the Police Station of Old Goa regarding



illegal works and the same was forwarded to the Panchayat seeking clarification. It was clarified by the Panchayat that no permission was granted for the illegal activity.

12. Panchayat has argued that Appellant failed to furnish documents so as to deal with the Application and secondly the Gram Sabha also had resolved to oppose the said construction.

13. The Intervener has also filed a reply supporting the impugned order of Panchayat and has opposed the Appeal. It is the case of the Intervener that there is a lack of critical infrastructure available in the village. That the combined water requirement of villages of Chimbel, St. Cruz and Merces is 14 MLD and the supply is 12 MLD resulting in deficit of 2 MLD. Intervener has relied on the Condition No. 3 of the Technical Clearance Order dated 21.08.2025, which states that the development permission will not entitle the Applicant for making / laying any claim on water connection from Government of Goa. Therefore, it is argued that unless provision for adequate water supply is made, no permission can be granted.

Office of The Block Development Officer
Panaji-Goa 403 001

14. It is further argued that village Panchayat is ill-equipped to manage garbage and solid waste. Therefore, additional waste from the Unity Mall shall pose serious environmental and public health concerns. That the village Panchayat of Chimbel is experiencing frequent and recurring power outages and low voltage which has resulted in damage to household appliances.

15. Intervener has further objected on the ground of ambiguity regarding the proposed project's location within a wetland area. The Respondent who is stated to be a member of Gram Sabha and the Chairperson of Biodiversity Management Committee and Lake Management Committee. Intervener has submitted that the Biodiversity Management Committee has submitted a representation to Goa State Wetland Authority challenging the accuracy of the Notification dated 30/09/2021. The said representation is stated to be based on the findings of Hydrological Survey Report prepared by Terra Hydrotech Solutions. According to the Intervener the portion of Survey No. 40/1 falls within the notified Wetland area. Furthermore, the Gram Sabha has resolved that the entire area falling outside the

notified wetland boundary be declared as Biodiversity Park.

16. Further it is argued that Appellant does not have ownership, that the Intervener had also filed a complaint in pursuance of which stop notice was issued that the application for construction license was filed after the said stop work notice.

17. Upon considering the submissions and documents of the parties it can be seen that the Appellant had sought Construction License for undertaking construction of Unity Mall in the site specifically transferred to Department of Tourism for the purpose of construction of Unity Mall. The said approval was granted in the XLIII Meeting of Council of Ministers. The Appellant was specifically authorized by the Department of Tourism to develop Unity Mall. It is noted that all other departments have also granted permission to the Appellant for the said project. Therefore, the Appellant has the requisite authorisation to apply for construction license.

18. As far as applicability of wetland buffer zone is concerned, in the Minutes of Technical Committee of Meeting of

Office of The Block Development Officer
Panaji-Goa 403001

GSWA it is noted that the project site 531 mts away from the nearest wetland. Also, by letter dated 24/10/2025, the GSWA has stated that the project falls beyond 50mts buffer zone and zone of influence and does not fall within the purview of GSWA. These documents establish that the project site is neither a wetland nor within the buffer of wetland. Therefore, the private report produced by the Intervener cannot be accepted when the expert government authority GSWA has clarified the project is beyond their purview.

19. Respondent has argued that the necessary documents are not furnished. The same cannot be a ground to reject the construction license. Instead, the Panchayat should have asked for copies of the said documents to consider the application. The Appellant has produced all the documents along with the Appeal which according to the Panchayat were not submitted. Therefore, it is clear that all the documents are duly obtained by the Appellant which have to be considered. The Panchayat on the other hand in its reply has not stated as to any specific document that is yet to be obtained. Also it is not said that documents

Office of The Block Development Officer * Ponnani 679 001 *

mentioned in the appeal are not adequate for grant of construction license.

20. Appellant has rightly submitted that furnishing of documents is procedural and should not result in rejection of the application in a haste. The Panchayat cannot reject applications outright when the applicant is a government department executing a government-approved project.

21. The Technical Grounds raised by Panchayat are beyond its jurisdiction. The Panchayat has cited reasons relating to pressure on natural resources, Threat to Toyyar Lake, Impact on biodiversity, Zone of Influence, etc. These are environmental, hydrological, and scientific matters. The Panchayat has no statutory authority, competence, or expertise to decide these issues. Environmental concerns must be addressed by GSPCB which has issued Consent to Establish; GSBB which has given its recommendations; GSWA which has clarified that the project is beyond its jurisdiction; the SEIAA which has given its Environmental Clearance; Forest Department which has given tree cutting permission; and health department has given its NOC. All these expert and competent bodies have already cleared the

project. Therefore, the Panchayats technical objections are illegal, without jurisdiction, and unsustainable.

22. As far as Conversion Sanad is concerned, in terms of the Building Regulations the same may be obtained at the time of Occupancy Certificate. The Appellant has argued that there is an exemption for government projects. This Authority is not deciding about the exemption. However non submission of conversion sanad cannot be a ground for rejecting construction license since it can be obtained before the occupancy certificate.

23. The Unity Mall Project is a national-level public infrastructure project. It is designed to Promote "One District One Product (ODOP)", Generate local employment, support rural artisans, promote national integration, Boost local economy. The Respondent has failed to consider that the land is Government-owned, the project is Government-approved, the funding is partly Central, all technical bodies have approved the project, the Unity Mall is for the benefit of local residents.

24. As far as interveners contention of electricity requirement is concerned, the electricity department has granted its

Office of The Block Development Officer * Panaji-Goa 403 001 *

NOC. There is some substance in the contention of the Intervener that water supply and waste management are issues of public importance. The said issues have to be dealt with by the Appellant prior to obtaining occupancy certificate so that the public is not adversely affected. However, the same cannot be a ground to reject construction of a government project which is approved by all the other authorities.

25. Accordingly, I pass the following order.

ORDER

In view of all the documents on record and taking into consideration the arguments of parties, the appeal under Sec.201-A of Goa Panchayat Raj Act, 1994 is allowed. The rejection letter dated 16/10/2025 issued by Panchayat is quashed and set aside. The Panchayat is directed to issue construction license to the appellant within 24hrs from the receipt of this Order.

No order as to cost.

Pronounced in open court.

Given under the seal of this Office on this 28th day of November, 2025.

Date:-28/11/2025

Place:-Panaji-Goa.

Office of The Block Development Officer * Panaji-Goa 403 001 *

(Anil L. Dhumaskar)
Block Development Officer
Tiswadi-Goa.

"~~Annexure R-5 colly~~" 22

ANNEXURE 1

PANCHAYAT
GOA
INWARD 1775
RECEIVED 22/09/25

From: Mr. Govind Shirodkar
Chairman. BMC
V.P. Chimbel

Date: 22nd September, 2025

To,

The Sarpanch,
Village Panchayat of Chimbel,
Chimbel, Goa.

Subject: Complaint regarding illegal development activities in Survey No. 40/1 of Village Chimbel.

Respected Madam/Sir,

I, the undersigned, am constrained to bring to your urgent attention that certain development/construction activities are presently being carried out in Survey No. 40/1 of Village Chimbel, which falls under the jurisdiction of the Village Panchayat of Chimbel.

It is reliably learnt and further verified that the said works are being undertaken without any valid construction license/permission having been obtained from the Panchayat, as is mandatorily required under the Goa Panchayat Raj Act, 1994 and the relevant building regulations in force.

Carrying out any such construction or development work without the requisite license from the Panchayat is illegal and unauthorized and amounts to a direct violation of the statutory provisions. Further, it is pertinent to note that Toyaar Lake, a notified wetland, falls within Survey No. 40/1. To date, the said wetland has not been physically demarcated, nor has the Revenue Department effected mutation in the Form I & XIV to reflect the notified wetland. In the absence of such demarcation and mutation, no construction license can lawfully be issued in respect of the said survey number.

In view of the above, I most respectfully call upon the Village Panchayat of Chimbel to:

23

1. Immediately issue a Show Cause Notice to the parties carrying out the said works, requiring them to explain under what authority the works are being undertaken.
2. Stop forthwith all illegal construction/development activity being carried out in Survey No. 40/1.
3. Take such further steps as are permissible in law to ensure that no illegality is permitted within the jurisdiction of the Panchayat.

This complaint is made bona fide in the interest of upholding the law and preventing unauthorized development in the village.

Kindly treat this matter as urgent and take necessary action in accordance with law.

Thanking you,

Yours faithfully,

Mr. Govind Shirodkar

Ward, BMC, Chairman

ANNEXURE 3

PROJECT CELL
SPECIAL PURPOSE VEHICLE(GTDC)
PARYATAN BHAVAN, PATTO, PANAJI-GOA

Ref: W-449/PC/SPV(GTDC)/2025-26/ 1131 Date: 06/10/2025

OFFICE OF THE VILLAGE PANCHAYAT
CHIMBEL, TISWADI - GOA
INWARD No. 8
RECEIVED DATE: 6 | 10 | 2025

To
The Sarpanch,
Village Panchayat Chimbel,
Chimbel, Bardez, Goa.

Sub:-"Construction of Unity Mall-GOA at Chimbel, PanajiGoa, A Scheme Under the Special Assistance to the State for Capital Investment by Govt. of India for promotion of Skill India, MakeIn India and One District One Product."

Regarding: - Construction License from Village Panchayat.

Sir,

This office has proposed to develop "Unity Mall Goa" which is also called "PM Ekta Mall", a Scheme/Project funded by Government of India, for Promotion of Skill India, Make in India and One District and One Product in Survey No.40/1 of Chimbel Village, Tiswadi Taluka. Please find enclosed file with following documents.

1. Copy of land ownership/title deed
2. Questionnaire Documents
3. Approved building plan from TCP(3 copies)
4. Technical Clearance Order from TCP
5. Structural Liability Certificate
6. Valuation certificate
7. Affidavit disposal of debris
8. Conformity Certificate

I kindly request you to issue the necessary Construction License for the proposed construction at your earliest convenience.

Yours faithfully,

Executive Engineer(Civil)
PC, SPV (GTDC)

Encl. as above. File enclosed.

Executive Engineer
Project Cell
Department of Tourism
Goa Tourism
Development Corporation

Copy to:
1) The Managing Director, GTDC
2) The Chief Engineer, PC, SPV(GTDC)
3) The Superintending Engineer, PC, SPV(GTDC)
4) Executive Engineer(N), PC, SPV(GTDC)
5) Concern File
6) Guard File

ANNEXURE 3

PROJECT CELL
SPECIAL PURPOSE VEHICLE(GTDC)
PARYATAN BHAVAN, PATTO, PANAJI-GOA

Ref: W-449/PC/SPV(GTDC)/2025-26/1131 Date: 06/10/2025

OFFICE OF THE VILLAGE PANCHAYAT
CHIMBEL, TISWADI - GOA
WARD No. 8
RECEIVED DATE: 6 | 10 | 2025

To
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Village Panchayat Chimbel,
Chimbel, Bardez, Goa.

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7. Affidavit disposal of debris
8. Conformity Certificate

I kindly request you to issue the necessary Construction License for the proposed construction at your earliest convenience.

Yours faithfully,

Executive Engineer(Civil)
PC, SPV (GTDC)

Encl. as above. File enclosed.

Executive Engineer
Project Cell
Department of Tourism
Goa Tourism
Development Corporation

Copy to:
1) The Managing Director, GTDC
2) The Chief Engineer, PC, SPV(GTDC)
3) The Superintending Engineer, PC, SPV(GTDC)
4) Executive Engineer(N), PC, SPV(GTDC)
5) Concern File
6) Guard File

ANNEXURE 4 80

Niti

IN THE HIGH COURT OF BOMBAY AT GOA

PUBLIC INTEREST LITIGATION WP NO.2732 OF 2025 (F)

CHIMBEL GRAM SEVA KALAANI
SAUNSKRUTIC MANCH THR ITS
PRESIDENT MR. GURUDAS MOLU
SHIRODKAR ... PETITIONER

Versus

GOA TOURISM DEVELOPMENT
CORPORATION LTD THR ITS MANAGING
DIRECTOR AND 6 ORS ... RESPONDENTS

Ms Malisa Zemira Simoes, Advocate for the Petitioner.
Mr D. Pangam, Advocate General with Ms Maria Correia, Additional Government Advocate for Respondent No.4.
Mr D. Pangam, Advocate General with Mr Rishikesh Gawas, Additional Government Advocate for Respondent Nos.6 and 7.

CORAM:- BHARATI DANGRE &
ASHISH S. CHAVAN, JJ.

DATED :- 16th October, 2025

P.C.:

The petitioner is aggrieved by the alleged illegal construction of Unity Mall at Survey No.40/1 of Village Chimbel of Tiswadi Taluka, and it is a pleaded case of the petitioner that the said activity is being undertaken without obtaining mandatory permissions from the Village Panchayat of Chimbel. The petition is filed since, according to the petitioner, the ongoing construction activity shall have a direct impact on the notified wetland, namely Toyyar Lake or Chimbel Lake

Chimbel, a critical ecological catchment and historic water source, essential for groundwater recharge, biodiversity and the livelihoods of the local villagers, particularly the indigenous and tribal communities. The petition is accompanied with photographs to reflect the activity going on the site and the learned counsel for the petitioner would submit that the Technical Clearance Order has been placed in her hand in the morning itself and she is also desirous of raising a challenge to thc Technical Clearance Order.

2. The learned Advocate General has instructions to represent respondent nos.4 - Goa State Wetland Authority, respondent no.6-Chief Town Planner as well as respondent no.7 - the State of Goa and is under instructions to make a statement that pursuant to the Technical Clearance Order being issued by the Town Planner on 21.08.2025, the project proponent is in the process of obtaining the construction licence from the Village Panchayat. By referring to the photograph, it is his specific submission that no actual construction activity has commenced on the spot, though the plot has been barricaded, and some levelling work was carried out. He makes a categorical statement that unless and until thc construction licence is obtained, the construction activity shall not commence. Wc record his aforesaid statement.

3. The learned counsel Ms Simoes seeks liberty to raise a challenge to the Technical Clearance Order dated 21.08.2025 and in case the

construction licence is issued by the Panchayat as stated by the learned Advocate General in the near future, she also reserves a liberty to raise a challenge thereon. We permit said amendment to be carried out, pursuant to which the copies of the petition shall be served upon the respondents, who are at liberty to file their responses.

4. We also deem it appropriate to issue notice to respondent nos.1 to 3 and 5. Since the Chief Executive Engineer of the respondent no.1 is present, he assured to file his affidavit in reply. Humdast granted. Respondents are permitted to be served through private notices. List the petition on 11.11.2025.

ASHISH S. CHAVAN, J. **BHARATI DANGRE, J.**

Signed by: NITI KISHOR HALDANKAR
Designation: Private Secretary
Date: 17/10/2025 11:36:33

"Annexure electronically" 29

ANNEXURE 5

OFFICE OF THE VILLAGE PANCHAYAT CHIMBEL TISWADI - GOA.

☎ : 2449790

Ref.No.VP/CHIM/2025-2026/1677 Date:- 16/10/2025

The Executive Engineer (Civil),
GTDC limited Paryatan bhavan, Patto,
Panaji- Goa. Project cell

Sub: Regarding objection for the proposed construction of unity mall at land bearing Sy.No. 40/1 of Chimbel Village.
Ref. no.: Your application no. W-449/PC/SPV(GTDC)/2025-26/1131 dt. 06/10/2025

Sir,

With reference to the above cited subject and letter, your above said application and file regarding issue of construction license for proposed construction of unity mall-Goa at chimbel, Panaji Goa, a scheme under the special assistance to the state for capital investment by govt of india for promotion of skill India, make in India and one district one product in property survey no. 40/1 of chimbel village, in tiswadi taluka was placed in the fortnightly meeting dated 16/10/2025 and as per vide Res. No. 3/1 it was unanimously resolved not to issue the said permission and reject the said proposal on the basis of enclosed resolution.

So, therefore your above said application/file is rejected by the panchayat body.

Thanking You

Yours Faithfully,

Sarpanch
V. P. Chimbel, Tiswadi-Goa
Encl: as above

Village Panchyat Chimbel Tiswadi - Goa

Secretary
V. P. Chimbel, Tiswadi - Goa

SPECIAL PURPOSE VEHICLE (GTDC) Panaji-Goa

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OFFICE OF THE VILLAGE PANCHAYAT
CHIMBEL TISWADI - GOA.

Phone : 2449790

Ref.No.VP/CHIM/2025-2026/ Date:-

TRANSCRIBED HEREIN BELOW THE RESOLUTION OF THE FORTNIGHT MEETING HELD ON 16/10/2025 VIDE RESOLUTION NO 3(1)

Proposed: - Shri. Sandesh Shirodkar
Seconded: - 1. Shri. Ravindra Chopdencar
2. All present Members.

Res.No 3(1) Regarding issue of construction License for proposed Unity Mall in property Sy.No. 40/1 of Village Chimbel.

Res. No.3(1) The application along with file received from Executive Engineer (Civil) Project cell department of tourism, Goa Tourism Development Corporation (GTDC), regarding issue of construction license for proposed construction of unity mall-Goa at chimbel, Panaji goa, a scheme under the special assistance to the state for capital investment by govt of India for promotion of skill India, make in India and one district one product in property survey no. 40/1 of Chimbel village, in Tiswadi Taluka along with Technical Clearance Order from Office of the Town & Country Planning Department, ref. no. TIS/11091/CHI/TCP/2025/2026, Dated 21/08/2025, structural liability certificate, certificate of conformity with regulations, BOQ, summary sheet, Xerox copy of Form 1 & XIV, survey plan, affidavits and other approved plans is placed before Panchayat body and upon discussion and verifying the documents in the file, members present noted and found that the following documents/NOC's/permissions has not been submitted along with the application.

1. Latest I & XIV form in original.
2. Notorized copy of valid ownership documents i.e. Deed of Sale, conveyance for sale, Gift deed etc.
3. No Objection Certificate from Health Department.
4. No Objection Certificate from Directorate of Fire and Emergency Services.
5. Latest Survey Plan copy in original.
6. Approved Plan proposed for STP and Garbage Treatment Plant.
7. Consent of Establishment for STP from Pollution Control Board.
8. No Objection Certificate or Necessary permission from Water Resources Department.
9. Environment Clearance from Director of Environment and member secretary, Patto Panaji Goa.
10. Valid Conversion Sanad for commercial purpose under LRC as the recommendation is for the construction of Unity Mall which is a commercial use.
11. No objection certificate for the tree cutting from competent authority.

So, it is unanimously resolved by the members present to reply that they have not furnished all the required documents and also to resolved that the proposed unity mall has been issued 200 FAR, which will put immense pressure on the limited natural

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OFFICE OF THE VILLAGE PANCHAYAT
CHIMBEL TISWADI - GOA.

☎ : 2449790

Ref.No.VP/CHIM/2025-2026/ Date:-

resources and infrastructure of the village, the said project will severely affect the existing water supply, electricity and drainage systems which are already inadequate for current residents and general public and also will destroy toyyar lake. So therefore by taking into consideration of all the difficulties and grams sabha resolution adopted by the gram sabha members to oppose unity mall at Toyyar lake as the entire village has opposed for the said project of Unity Mall, it is unanimously resolved by the panchayat body not to issue the said permission and reject the said file on the basis of following technical grounds:-

1) The Toyyar Lake located in Survey No. 40/1 is a notified wetland as per Notification No. 11-2/GSWA/2021-22/Notification/601 dated 30/09/2021 issued by the Goa State Wetland Authority.
2) The Zone of Influence of the said Chimbel (Toyyar) Lake admeasuring 1,79,520.96 sq. mts. includes the properties surveyed under Survey No. 40/1 admeasuring 1,18,338.41 sq. mts.
3) As per the report and document prepared by CSIR-NIO and Goa State Biodiversity Board (GSBB), the zone of influence of the wetland is 26.31 hectares, and the same is available on the Goa State Wetland Authority website.
4) Construction activities are prohibited within the Zone of Influence as per the said notification and the Wetland (Conservation and Management) Rules, 2017.
5) In addition, there exists a mandatory buffer zone of 50 metres from the boundary of the wetland, within which no development is permitted.
6) The Goa State Biodiversity Board (GSBB) has not issued any permission or clearance for the said Unity Mall project.
7) The boundaries of the Zone of Influence and buffer zone have not been demarcated on the site, leading to further environmental ambiguity and risk.
8) In view of the above facts, it is evident that the proposed construction of the Unity Mall covering an area of approximately 25,000 sq. mts. falls within the Zone of Influence of the notified wetland "Toyyar Lake", and hence is not permissible under law.

Resolved unanimously.

Sarpanch
V.P.Chimbel, Tiswadi-Goa

Village Panchayat Chimbel
Tiswadi - Goa

Secretary
V.P. Chimbel, Tiswadi - Goa

ANNEXURE 6 32

BEFORE THE BLOCK DEVLOPMENT OFFICER, TISWADI BLOCK

AT PANAJI GOA

Appeal No. 201(A)/ 11 /2025-26

Goa Tourism Development Corporation,
Through the Authorized Signatory,
3rd floor Paryatan Bahvan Panaji
Goa ..... Appellant

Vs
The Sarpanch,
Village Panchayat Chimbel
Tiswadi Goa. ..... Respondent

NOTICE

Take notice that the above matter which was fixed for hearing on 01/12/2025 is now preponed and is fixed for hearing on 24/11/2025 at 10:30 am as the Model code of conduct for Zilla Panchayat Election is likely to be implemented from 25/11/2025.

You are therefore directed to remain present in person or through your duly authorized agent/pleader on the aforesaid date, time and place, failing which the matter will be heard ex-parte.

Given under the seal of this office on this 21st day of November 2025.

(Anil I. Dhumaskar)
Block Development Officer,
Tiswadi Goa.

To,

Both the Parties.

BEFORE THE BLOCK DEVELOPMENT OFFICER OF TISWADI, AT PANAJI – GOA

Appeal No. 201(A)/11/2025 – 26

GOA TOURISM DEVELOPMENT CORPORATION ...APPELLANT

v/s

VILLAGE PANCHAYAT OF CHIMBEL & ANR. ... RESPONDENT

REPLY TO APPEAL ON BEHALF OF RESPONDENT NO. 2

May it please this Hon'ble Authority

The Respondent No. 2 most humbly state and submit as under:

1. I state that I have read and understood the contents of the Appeal and I am filing this reply in response thereto.

2. At the outset, I deny all the facts and averments contained in the Appeal. I state that I am not replying to each and every

2 (723)

statement made in the said Appeal, and nothing may be deemed to be admitted unless the same is specifically admitted in this reply and therefore they should be treated as though the same has been set out seriatim and denied and disputed specifically.

3. I state that owing to the limited time granted by this Hon'ble Authority for filing a detailed reply, I am presently filing a preliminary reply and crave leave to file a detailed reply, if necessary.

4. At the outset, this Respondent submits that the impugned Order pronounced by Respondent No. 1 i.e. the Village Panchayat of Chimbel is fully justified at this stage and does not warrant any interference, under any circumstances, by this Hon'ble Authority, for the reasons set out hereinbelow:

A. LACK OF CRITICAL INFRASTRUCTURE AVAILABLE IN THE VILLAGE OF CHIMBEL

5. Condition 14 of the Technical Clearance Order dated 21.08.2025 issued to the Appellant states that "*Panchayat*

shall ensure the infrastructure requirement such as water supply and garbage before issuing license."

6. The Unstarred Legislative Assembly Question (LAQ) No. 78, tabled before the Goa Legislative Assembly, reveals that the combined water requirement of the villages of Chimbel, St. Cruz and Merces amounts to 14 million litres per day (MLD), whereas the current supply to these villages is only 12 MLD, thereby resulting in a deficit of 2 MLD. Condition No. 3 of the Technical Clearance Order dated 21.08.2025, states that *"the development permission will not entitle the Applicant for making/laying any claim on water and any other connection from the Government of Goa."* In view of the above, since the Government of Goa is not obligated to provide a water connection to the Appellant, and the said villages are already facing a shortfall of 2 MLD, it is evident that the Village is not in a position to supply the requisite quantity of water to the Appellant's proposed project. Therefore until and unless, the Government of Goa makes provisions for adequate water supply to the village of Chimbel, no permission can be granted for malls to be constructed which is vehemently and

4 (125)

unanimously objected by the public of Chimbel. Annexed hereto and marked as **Annexure 1** is the Extract of the Unstarred Legislative Assembly Question (LAQ) No. 78, tabled before the Goa Legislative Assembly.

7. Furthermore, the Unstarred Legislative Assembly Question (LAQ) No. 107, tabled before the Goa Legislative Assembly, records that the existing garbage generated within the jurisdiction of the Village of Chimbel amounts to 5 tons per day, whereas the existing Material Recovery Facility (MRF) has a segregation capacity of only 3 tons per day. As per the above information, the unsegregated wet waste is presently transported to the Goa Waste Management Corporation (GWMC) facility at Saligao, which is not the fact in reality. It is further noted that the Saligao Waste Treatment Plant, though authorised to process 250 tons per day, is presently handling approximately 240 to 260 tons per day, i.e., beyond its sanctioned capacity. In light of the above, it is evident that the Village Panchayat is grossly ill-equipped to manage the additional waste that will inevitably be generated as a consequence of the Unity Mall, thereby posing serious

environmental and public health concerns. Annexed hereto and marked as **Annexure 2 Colly** is the Extract of the Unstarred Legislative Assembly Question (LAQ) No. 107, tabled before the Goa Legislative Assembly and Newspaper article dated 19.03.2024 showcasing the amount of waste being handled by the Saligao Waste Treatment Plant.

8. In addition to the above, it is submitted that the Village of Chimbel is presently experiencing frequent and recurring power outages, as well as persistent low-voltage supply. These deficiencies have resulted in damage to household appliances and commercial equipment, thereby causing considerable hardship to the residents and local establishments.

9. In view of the foregoing primary issues affecting the Village of Chimbel, it is respectfully submitted that accommodating a large scale project such as the proposed Unity Mall would lead to a further and substantial deterioration in the quality of life of the villagers. Such deterioration would amount to a violation of rights guaranteed to each citizen under Article 21 of the Constitution of India, which encompasses the right

6 (27)

to life and the right to live with dignity, including the right to a clean, safe, healthy and planned environment.

B. AMBIGUITY REGARDING THE PROPOSED PROJECT'S LOCATION WITHIN A WETLAND AREA.

10. This Respondent is the Chairperson of the Chimbel Biodiversity Management Committee, the Chairperson of the Lake Management Committee of Toyaar Lake, as well as the member of the Gram Sabha of the Village Panchayat of Chimbel. Annexed hereto and marked as **Annexure 3** is the copy of the Order dated 26.05.2025, issued by the Goa State Wetland Authority appointing me as the Chairperson of the Lake Management Committee of Toyaar Lake.

11. As part of the its duty and responsibilities, the Chimbel Biodiversity Management Committee has submitted a representation dated 24.09.2025, before the Goa State Wetland Authority challenging the accuracy of Notification No. 11-2/GSWA/2021-22/Notification/601 dated 30.09.2021, which declares Toyaar/Chimbel Lake as a notified wetland. The said representation is based on

(228) 7

findings contained in the Hydrological Study Report prepared by Terra Hydrotech Solutions and the study conducted by Architect Hyacinth Pinto, both of which indicate serious discrepancies in the demarcation of the wetland boundary. According to these studies and the said Notification, a portion of Survey No. 40/1 (same survey number as the proposed Unity/Ekta mall) falls within the notified wetland area. The representation seeking reconsideration and rectification of the notified boundary remains pending adjudication before the Goa State Wetland Authority. In view of the foregoing, no construction permission can to be granted in respect of the said survey number until the pending representation is finally decided, as the extent of the notified wetland may be revised to include a larger area, encompassing part of the area which is proposed to be constructed for Unity/Ekta mall. This Hon'ble Authority is therefore must apply the precautionary principle while deciding the present Appeal. Annexed hereto and marked as **Annexure 4 Colly** is a copy of the Hydrological Study Report of Toyaar Lake along with a Study prepared by Arch. Hyacinth Pinto and Representation dated 24.09.2025.

8 (129)

12.It is further stated that the Gram Sabha has resolved that the entire area falling outside the notified wetland boundary be declared as a Biodiversity Park. The Sarpanch has also written to the Hon'ble TCP Minister, the Goa State Biodiversity Board, the Deputy Town Planner and the Director, Department of Tourism, informing them of the said resolution of the Gram Sabha. Annexed hereto and marked as **Annexure 5** is the said letter dated 06.09.2025.

Without prejudice to the aforesaid objections, the Respondent No. 2 files the following Reply to the Appeal:

13.The contents of paragraph 1 and 2 are a matter of record and therefore need no comments.

14.The contents of paragraph 3 to 5 are denied for want of information. The Appellant has produced only Form I & XIV to purportedly establish ownership of Survey No. 40/1 situated in the Village of Chimbel. It is well-settled that Form I & XIV is merely a revenue record and does not

constitute proof of title/ownership. The Appellant is therefore put to strict proof thereof.

15. With respect to the contents of paragraph 6 to 22, I state that unless and until the Appellant establishes ownership over Survey No. 40/1 situated in the Village of Chimbel, all processes allegedly followed or not followed in relation to the construction of the Unity Mall are inconsequential.

16. With respect to the contents of paragraph 23 to 24, I state that apart from the complaint filed by Mr. Ajay Kholkar, I also filed a complaint dated 22.09.2025 bringing to the notice of the Panchayat the illegal development and construction works being carried out by the Appellant on Survey No. 40/1. Pursuant thereto, another Stop Notice-cum-Order dated 01.10.2025 was issued by Respondent No. 1. Annexed hereto and marked as **Annexure 6 Colly** is the said Complaint letter dated 22.09.2025 and Stop Notice Cum Order dated 01.10.2025.

17. With respect to the contents of paragraph 25, state that the Appellant has deliberately suppressed material facts to mislead this Hon'ble Authority. It may be noted that, despite

10 (131)

the Stop Notice-cum-Order issued by Respondent No. 1, the Appellant continued erecting construction sheets/barricades and carrying out digging and levelling works without a Construction License. It is only after a group of citizens, viz. the Chimbel Gram Seva Kala Ani Saunskrutic Manch, approached the Hon'ble High Court of Bombay at Goa, that the construction activity ceased. Annexed hereto and marked as **Annexure 7** is the Order dated 16.10.2025 pronounced by the Hon'ble High Court of Bombay at Goa.

18. Furthermore, the application for a Construction License was filed before the Village Panchayat on 06.10.2025, **after** the issuance of the Stop Notice-cum-Order. For a government authority claiming to construct a public serving mall, such blatant violations are anti-public and contrary to law. A government authority must adhere to the highest standards of legality and any form of violations is unacceptable.

19. With respect to the contents of paragraph 26 to 33, I say that the Village Panchayat has rightly so rejected the project proposed by the Appellant. I say that until and unless the Stop Notice Cum Order dated 01.10.2025 is adjudicated by Respondent No. 1, the site is restored to its original

condition and requisite penalties are imposed as per the Panchayati Raj Act, no permissions can be granted to a violator based on application for construction license filed as a matter of afterthought.

20.I therefore humbly prays that for the aforesaid reasons, the present Appeal is devoid of merit, substance and bona fides, smacks of malafides and is therefore liable to be dismissed. Grave and irreparable prejudice will be caused to the Respondents and to the wetland if the Appeal is allowed. The Appeal must therefore be dismissed with exemplary costs and the reliefs sought therein denied.

Place: Panjim, Goa.

Date: 26.11.2025 **Respondent No. 2**

VERIFICATION

I, Mr. Govind Shirodkar, son of Late Mr. Tukaram Shirodkar, aged 62 years, Indian National, Chairperson of the Chimbel Biodiversity Management Committee, the Chairperson of the

12 (233)

Lake Management Committee of Toyaar Lake, and the member of the Gram Sabha of the Village Panchayat of Chimbel, resident of H. No. 133, Gaulem Bhat, Chimbel, do hereby verify that paragraphs 1, 2, 3, 4, 6 (p), 7, 8, 9 (p), 10, 11 (p), 12, 13, 16, 17, 18 and 20 (p) are true to my personal knowledge and beliefs and paragraphs 5, 6 (p), 9 (p), 11 (p), 14, 15, 19 and 20 (p) are my legal submission which I believe to be true.

Solemnly verified at Panaji, Goa
on this 26th day of November, 2025.

DEPONENT

AFFIDAVIT

I, Mr. Govind Shirodkar, the Respondent No. 2 abovenamed, do hereby on solemn oath state that paragraphs 1, 2, 3, 4, 6 (p), 7, 8, 9 (p), 10, 11 (p), 12, 13, 16, 17, 18 and 20 (p) are true to my personal knowledge and beliefs and paragraphs 5, 6 (p), 9 (p), 11 (p), 14, 15, 19 and 20 (p) are my legal submission which I believe to be true. No part of it is false and nothing material has been

concealed therefrom. The annexures enclosed are true and correct copies of their respective originals.

Solemnly verified at Panaji, Goa
on this 26th day of November, 2025. DEPONENT

Identified by me:

Adv. Malisa Zemira Simoes

ANNEXURE-I TO UNSTARRED LAQ NO.078

Sr No	Constituency	Name of Municiplity/ Village Panchayat	Quantity of water required (MLD)	Quantity of water supplied (MLD)	Shortfall MLD
1	2	3	4	5	6
		WORKS DIVISION III			
1	Panaji	Panaji	30	28	2
2	Taleigao	Taleigao	16	14	2
3	Marcaim	Marcaim Kundaim Wadi Talaulim Durbhat Bandora Kavlem	17	16	1
4	Valpoi(Part)	Usgao Ganjem	5	2.5	2.5
5	Ponda	Ponda city Curti Khandepar	21.5	20	1.5
6	Shiroda	Shiroda Panchawadi Borim Betora Codar Conxem Nirankal	18	17.5	0.5
7	Priol	Tivrem,-Orgao, Betqui-Khandola, Querim, Verem-Vaghurme, Volvoi, Bhoma, Adcolna, Veling-Priol-Cuncolim, Savoi-Verem	13.00	11.50	1.50
8	Cumbharjua	Corlim, Carambolim, Se Old Goa, Ella, Baiguninim,Se Sao Mathias, Naroa, malar, Capao, Goltim, Navelim, Cumbharjua, St. Estevam , Jua	14.5	13.00	1.50
9	St. Andre	Mandur, Pilar, Agassaim, Siridao, Palem Bambolim, Curca	16	14	2
10	St. Cruz	Chimbel, St.Cruz, Merces	14	12	2
		WORKS DIVISION IX			
1	Mormugao	Ward No. 1 to 9 (Muncipal Areas)	12	12	Nil
2	Vasco	Ward No. 10 to 21 (Muncipal Areas)	20	20	Nil
3	Dabolim	V.P Chicalim V.P Chicolna - Bogmalo MMC - Ward No. 21(part) to Ward No. 25	22	22	Nil
4	Cortalim	V.P Cortalim V.P Quelossim V.P Sancoale V.P Cuelim - Cansaulim - Arossim V.P Velsao - Pale - Issorcim	23	23	Nil
5	Margao	Margao City - Ward No. 12 to 22 (Muncipal Areas)	20	20	Nil
6	Fatorda	Margao City - Ward No. 1 to 11 and 23(part) (Muncipal Areas)	20	20	Nil
7	Benaulim	Colva Benaulim Seraulim Varca Orlim Carmona Cavelossim	22	22	Nil

1	2	3	4	5	6
8	Velim	Sao Jose De Areal	17	17	Nil
		Dicarpale (Part of Davorlim - Dicarpale Panchayat)			
		Dramapur - Sirlim			
		Sarzora			
		Chinchinim - Deussa			
		Assolna			
		Ambelim			
		Velim			
9	Cuncolim	Cuncolim Municipality	12	12	Nil
		Paroda			
		Chandor - Cavorim			
		Guirdolim			
		Macazana			
10	Navelim	Navelim	17	17	Nil
		Telaulim			
		Davorlim - Dicarpale (Davorlim Part)			
		Rumdamol - Davorlim			
		Aquem - Baixo			
11	Curtorim	V.P Camurlim	17	17	Nil
		V.P Raia			
		V.P Rachol			
		V.P Curtorim			
		Ward No. 23(part),24 and 25 of Margao Muncipality			
12	Nuvem	V.P Betalbatim	15	15	Nil
		V.P Nuvem			
		V.P Majorda Uttorda Calata			
		V.P Verna			
		V.P Loutolim			
		V.P Nagoa			
WORKS DIVISION XVII					
1	Mandrem	Virnoda	1.19	1.09	0.10
2		Tuem	3.04	2.50	0.54
3		Parsem	0.89	0.89	0.00
4		Agarwada-Chopdem	1.274	1.27	0.00
5		Morjim	4.00	3.816	0.18
6		Mandrem	3.556	2.996	0.560
7		Arambol	2.48	2.05	0.432
8		Paliem	1.55	0.78	0.77
9		Kiranpani	0.13	0.13	0.00
10		Keri	0.6	0.20	0.40
11		Tiracol	0.2	0.10	0.10
12	Pernem	Chandel-Hassapur-Hali	0.90	0.90	0.00
13		Hallarna-Tallarna-Khutwal	0.90	0.90	0.00
14		Hankhane Ibrampur	0.80	0.80	0.00
15		Kasarvarnem	0.6	0.50	0.10
16		Ozari Madkai	0.8	0.60	0.20
17		Varcond Nagzar	0.8	0.60	0.20
18		Amere – Khajne - Porescodem	1	1.00	0.00
19		Ugvem – Tambose - Mopa	1	1.00	0.00
20		Torse	1.2	1.10	0.10
21		Dhargal	1.9	1.70	0.20
22		Pernem (PMC)	1.8	1.70	0.10
23		Korgao	2.31	2.10	0.21
24	Tivim	V.P. Tivim	3.60	2.60	1.00
25		V.P. Sirsaim	2.10	1.80	0.30
26		V.P. Nadora	1.10	0.80	0.30
27		V.P. Revora	1.70	1.10	0.60
28		V.P. Pirna	1.30	0.70	0.60
29		V.P. Colvale	3.17	2.40	0.77
30		V.P. Assonora	2.40	1.50	0.90

1	2	3	4	5	6
31		V.P Camurlim	2.30	1.60	0.70
32	Mapusa	Xelpem, Duler ,Dangui Colony, Ganeshpuri Housing Board, Shetyewado, Angod, Ansabhat feira Alto, Altinho, Dattawadi, Ektanagar, Khorlim, Ganganagar, Ghateshwarnagar, Morod Feira Baiza, Gaunswado.	14.00	12.00	2.00
33		Cunhelim, Peddem (Part), Karaswada, Kamakhajan.	3.99	3.00	0.99
34	Aldona	V.P. Moira	2.50	2.10	0.40
35		V.P. Nachinola	1.50	1.30	0.20
36		V.P. Aldona	4.30	3.80	0.50
37		V.P. Bastora	2.00	1.61	0.39
38		V.P. Uccasaim			
39		V.P. Olaulim- Pompurpa	2.58	1.80	0.78
40	Calangute	Parra	1.50	1.50	Nil
41		Arpora - Nagoa	1.80	1.60	0.20
42		Calangute	8.00	3.51	4.49
43		Candolim	5.05	2.50	2.55
44	Siolim	Sodiem	2.00	1.50	0.50
45		Oxel	2.50	2.00	0.50
46		Marna	2.50	0.90	1.60
47		Assagao	2.00	1.00	1.00
48		Anjuna - Caisua	4.47	2.00	2.47
49		Verla Canca	2.00	1.00	1.00
50	Porvorim	Socorro	8.60	8.60	Nil
51	Porvorim	Salvador-Do-Mundo	6.50	6.50	Nil
52	Porvorim	Penha -De-Franca	9.50	9.50	Nil
53	Saligao	Saligao	2.00	1.50	0.50
54	Saligao	Sangolda	1.20	0.80	0.40
55	Saligao	Guirim	2.50	2.00	0.50
56	Saligao	Reis-Magos	5.10	3.20	1.90
57	Saligao	Marra-Pilerne	3.20	2.31	0.89
58	Saligao	Nerul	4.10	2.66	1.44
		WORKS DIVISION XX			
1	Curchorem	CCMC	4.95	5.46	0
2	Curchorem	VP Xeldem	2.33	2.33	0
3	Curchorem	VP Assolda	1.04	0.93	0.11
4	Sanguem	Sanguem Municipality	2.95	2.95	0.00
5	Sanguem	VP Uguem	1.85	1.85	0.00
6	Sanguem	VP Bhati	1.58	1.45	0.13
7	Sanguem	VP Rivona	1.65	1.56	0.09
8	Sanguem	VP Vaddem Curdi	1.31	0.98	0.33
9	Sanguem	VP Netravalim	1.65	1.45	0.20
10	Sanguem	VP Cavrem Pirla	1.67	1.47	0.20
11	Sanguem	VP Malkarnem	1.10	1.10	0.00
12	Quepem	Quepem Muncipality	4.5	4.5	0
13	Quepem	VP Avedem-Cottombi-Chaifi	0.83	0.83	0
14	Quepem	VP Balli-Adnem	0.28	0.18	0.1
15	Quepem	VP Morpirla	0.58	0.3	0.28
16	Quepem	VP Barcem-Quedem	0.76	0.52	0.52
17	Quepem	VP Fatorpa Quitol	0.81	0.78	0.03
18	Quepem	VP Naqueri-Betul	1.43	1.2	0.23
19	Quepem	Khola	1	0.8	0.2
20	Sanvordem	Dharbandora	1.5	1.00	0.50
21	Sanvordem	Sancorda	1.0	0.75	0.25
22	Sanvordem	Mollem	0.8	0.7	FALSE
23	Sanvordem	Collem	1.3	1.1	0.20
24	Sanvordem	Kirlapal Dabal	1.4	1.00	0.40
25	Sanvordem	Kalay (part salaulim supply)	0.75	0.37	0.38
26	Sanvordem	Sanvordem (salaulim supply)	2.0	1.53	0.47
27	Canacona	Agonda	2	1	1

1	2	3	4	5	6
28	Canacona	Shristhal	1.1	1.1	0
29	Canacona	Municipality Canacona	2	2	0
30	Canacona	Gaondongrim	1.5	0.8	0.7
31	Canacona	Cotigao	1	0.6	0.4
32	Canacona	Poinguinim	2	1.8	0.2
33	Canacona	Loliem	1.8	1.2	0.6
		WORKS DIVISION XXIV			
1	Valpoi	Valpoi	4.68	3.02	1.66
2	Valpoi	Ambedem	0.15	0.10	0.05
3	Valpoi	Bombedem	0.02	0.01	0.01
4	Valpoi	Carambolim-brama	0.24	0.16	0.09
5	Valpoi	Sigonem	0.10	0.07	0.04
6	Valpoi	Codal	0.10	0.06	0.03
7	Valpoi	Davem	0.47	0.31	0.17
8	Valpoi	Derodem	0.06	0.04	0.02
9	Valpoi	Edorem	0.16	0.10	0.06
10	Valpoi	Maloli	0.23	0.15	0.08
11	Valpoi	Nagargao	0.30	0.19	0.11
12	Valpoi	Nanorem	0.16	0.10	0.06
13	Valpoi	Satorem	0.12	0.08	0.04
14	Valpoi	Satrem	0.10	0.06	0.03
15	Valpoi	Ustem	0.19	0.12	0.07
16	Valpoi	Vainguinim	0.02	0.01	0.01
17	Valpoi	Xelopo-buzruco	0.13	0.09	0.05
18	Valpoi	Carambolim-buzruco	0.26	0.17	0.09
19	Valpoi	Caranzol	0.46	0.30	0.16
20	Valpoi	Codvol	0.00	0.00	0.00
21	Valpoi	Cudcem	0.35	0.23	0.13
22	Valpoi	Sanvordem	0.49	0.32	0.17
23	Valpoi	Sonal	0.24	0.15	0.08
24	Valpoi	Codqui	0.51	0.33	0.18
25	Valpoi	Cotorem	0.34	0.22	0.12
26	Valpoi	Govanem	0.09	0.06	0.03
27	Valpoi	Ambeli	0.06	0.04	0.02
28	Valpoi	Assodem	0.07	0.04	0.02
29	Valpoi	Malpona	0.15	0.10	0.05
30	Valpoi	Siranguli	0.04	0.03	0.02
31	Valpoi	Sirsodem	0.13	0.09	0.05
32	Valpoi	Velguem	0.72	0.46	0.26
33	Valpoi	Xelopo-curdo	0.14	0.09	0.05
34	Valpoi	Conquirem	0.22	0.14	0.08
35	Valpoi	Damocem	0.33	0.21	0.12
36	Valpoi	Guleli	0.27	0.17	0.10
37	Valpoi	Melauli	0.90	0.58	0.32
38	Poriem	Birondem	0.26	0.17	0.09
39	Poriem	Ansolem	0.10	0.07	0.04
40	Poriem	Sanvorcem	0.27	0.18	0.10
41	Poriem	Advoi	0.33	0.22	0.12
42	Poriem	Padeli	0.36	0.23	0.13
43	Poriem	Vantem	0.92	0.59	0.33
44	Poriem	Choraundem	0.39	0.25	0.14
45	Poriem	Dongurli	0.84	0.54	0.30
46	Poriem	Thane	0.00	0.00	0.00
47	Poriem	Golauli	0.16	0.11	0.06
48	Poriem	Ivrem-buzruco	0.37	0.24	0.13
49	Poriem	Ivrem-curdo	0.12	0.08	0.04
50	Poriem	Naneli	0.16	0.10	0.06
51	Poriem	Pale	0.63	0.41	0.23
52	Poriem	Rivem	0.08	0.05	0.03
53	Poriem	Surla	0.25	0.16	0.09
54	Poriem	Copordem	0.60	0.39	0.21
55	Poriem	Dabem	0.27	0.18	0.10

1	2	3	4	5	6
56	Poriem	Mauzi	0.75	0.49	0.27
57	Poriem	Zormen	0.35	0.22	0.12
58	Poriem	Naguem	0.26	0.17	0.09
59	Poriem	Buimpal	0.77	0.50	0.27
60	Poriem	Onda	3.22	2.08	1.14
61	Poriem	Ovalye	0.00	0.00	0.00
62	Poriem	Saleli	0.54	0.35	0.19
63	Poriem	Sonus-vonvoliem	0.42	0.27	0.15
64	Poriem	Codiem	0.04	0.03	0.01
65	Poriem	Cumarconda	0.29	0.19	0.10
66	Poriem	Pissurlem	1.06	0.69	0.38
67	Poriem	Ponocem	0.27	0.18	0.10
68	Poriem	Vaguriem	0.14	0.09	0.05
69	Poriem	Querim	1.24	0.80	0.44
70	Poriem	Ravona	0.64	0.41	0.23
71	Poriem	Gonteli	0.90	0.58	0.32
72	Poriem	Siroli	0.36	0.23	0.13
73	Poriem	Podocem	0.53	0.34	0.19
74	Poriem	Poriem	2.30	1.48	0.82
75	Poriem	Morlem	1.81	1.16	0.64
76	Sankhali	Sankhali Municipal Council	6.20	4.97	1.23
77	Sankhali	Harvalem	1.85	1.00	0.85
78	Sankhali	Amona	1.31	1.10	0.21
79	Sankhali	Surla	1.10	0.88	0.22
80	Sankhali	Kudnem	0.82	0.72	0.10
81	Sankhali	Navelim	1.08	0.95	0.13
82	Sankhali	Velguem	0.80	0.63	0.17
83	Sankhali	Pale Cottombi	2.09	1.55	0.54
84	Bicholim	Bicholim Municipal Council	5.20	4.80	0.40
85	Bicholim	Mulgao	1.26	1.24	0.02
86	Bicholim	Latambarce	1.90	1.56	0.34
87	Bicholim	Sal	0.98	0.68	0.30
88	Bicholim	Menkurem Dhumacem	0.44	0.42	0.02
89	Bicholim	Advalpal	0.36	0.36	0.00
90	Mayem	Mayem	2.85	2.35	0.50
91	Mayem	Shirigao	0.73	0.73	0.00
92	Mayem	Piligao	0.72	0.66	0.06
93	Mayem	Kudchire/ Maulinguem	1.68	1.32	0.36
94	Mayem	Karapur	2.68	2.68	0.00
95	Mayem	Narva	0.75	0.55	0.20
96	Mayem	Chorao	4.00	1.70	2.30

ANNEXURE C

UNSTARRED LAQ NO.107

SUB:GARBAGE COLLECTION FACILITIES

Sr No.	Name of Block	Name of Village Panchayat	daily garbage generation (in tons)	segregation capacity,	wet waste processing capacity,	dry waste processing capacity	and the gap between generation and processing capacity;
1	2	3	4	5	6	7	8
1	Bardez	Assagao	Dry 1.8 tone , wet 3.5ton	7ton	5 ton	2ton	NIL
2		Colvale	950 kg appox	1 tonne Approx	500 kg Approx	500 kg Approx	Nil
3		Siolim Sodiem	1.8	1	0	1	8
4		Nadora	approxe 0.15 tone per day	na	na	na	na
5		Socorro	2.35 tonne dry waste 1.25 tonne wet waste	approx 4 tonne daily	2.5 tonne daily	1.25 tonne daily	NA
6		Pomburpa Olaulim	0.30 tons	2 tons	0	2 tons	1.7 tons
7		ALDONA	Average of 1Ton Daily Basis	1ton - 2ton	100 - 150 Kgs	Average 1Ton on daily basis	Done on Daily basis
8		Guirim	1.35 tonne dry waste 1.2 tonne wet waste	approx 3 tonne daily	1.5 tonne daily	1.5 tonne daily	NA
9		Pirna	aprox 0.130 tons per day	Not available	Not available	approx 1000 kg	Not applicable
10		nerul	3150 kg	it temporary shed	2000kg	1150 kg	nil
11		Moira	1730	Collecting Dry & Wet Garbage	790	940	disposing at Saligao Plant
12		oxel	50 to 60 kg. approx. per day	100 kg. per day	no wet waste processing done	100 kg. per day	nil
13		Penha de Franca	7.5 TPD	7.5 TPD	4.5 TPD	3 TPD	Not applicable

14	Pilerne-Marra	approximately 3.7 tons per day	sources segergated waste collected	100 % of collected waste transported to Solid Waste Management at Saligao	100 % of collected waste transported to Solid Waste Management at Saligao	———
15	Revora	approxe 0.13 tone per day	Nil	Nil	Nil	Nil
16	Nachinola	208 kg	Nil	Nil	Nil	208 kgs
17	Bastora	0.450 tons	2 tons	1 tons	0.500 tons	
18	VERLA CANCA	WET 1260KG & DRY-870KG	THE WET & DRY GARBAGE ARE COLLECTED AND TRANSPORTED TO GWMC SALIGAO PLANT	-	-	-
19	Tivim	Dry waste 900 kg per day approximately and Wet waste 1200 kg per day approximately	2 tons dry waste and 2 tons wet waste	Nil	Nil	Not available
20	Saligao	2.5 Appx.	No record	No record	No record	No record
21	Sirsaim	0.2 tons	Not available at V.P.	Not available at V.P.	Not available at V.P.	NA
22	Camurlim	25 kg	Nil	Nil	25 kg	Nil
23	Candolim	Dry 7 tonnes approx and wet 13 tonnes approx	Segregation is done at source	Collected Dry & Wet waste is transported to Goa Waste Management Plant, Saligao	Segregation is done at source	N/A
24	Ucassaim Paliem Punola	200 kg	200 kg	not applicable	200 kg	not applicable
25	Salvador do Mundo	3.00 tonne dry waste 1.2 tonne wet waste	approx 4 tonne daily	2.5 tonne daily	1.5 tonne daily	NA

26		Sangolda	Approximately 3 tons per day	Sources segregated waste collected	100% of collected waste transported to Solid Waste Management at Saligao	100% of collected waste transported to Solid Waste Management at Saligao	Nil
27		SIOLIM-MARNA	DRY --59.5 TONS, WET --- 47.35 TONS	TOTAL CAPACITY--- 3800 KG	1800 KG	2000 KG	NIL--AFTER SEGREGATION THE GARBAGE IS DISPOSED TO SALIGAO WASTE MANAGEMENT TREATMENT PLANT.
28		Parra	2 tons	48753 kg	24857 kg	25463 kg	N/a
29		Reis-Magos	3000 kg	Saligao Treatment Plant	1800 Kg	1200 Kg	Nil
30		Calangute	20 tons	More than 20 tons	20 tons	20 tons	-
31		ARPORA-NAGOA	4 TONS	4 TONS	4 TONS	1 TONS	N/a
32		Anjuna-Caisua	dry- 7 tons Approx wet 5 tons approx	15 tons approx	7 tons approx	8 tons approx	nil
33		Assonora	750 Kg	90%	Nil	90%	10%
1	Bicolim	V.P.Advalpal	Approx 15 kgs	Segregation is not done	wet waste is not collected	collected waste is sent to GWMC for disposal	Fortnightly
2		V. P. Amona	0.83TPD	1.00 ton	Nil	1.00 Ton	0.23 TPD
3		V.P. Cudnem	300 kg	500 per day	No	2 ton per day	1.5 tone
4		V.P. Harvalem	0.03	650 kg	150 kg	500 kg	3 days
5		V.P. Karapur - Sarvan	1.2	2.5	Nil	Nil	1.3
6		V.P.Latambarcem	0.002	MRF shed under progress	Nil	MRF shed under progress	MRF shed under progress

7		V.P.Mayem-Vainguinim	0.050 TPD	0.050 TPD	0.030 TPD	0.060TPD	
8		V.P.Menkurem Dhumashe	0.03	0	0	0.03	Only Dry Waste is collected
9		V.P. Mulgao	0.038	0	0	0.038	Only Dry Waste is collected
10		V.P.Naroa	Approx 40 Kg per Day	_	NIL	Approx 40 Kg per Day	_
11		V.P. Navelim	Approx 150Kg Per day	5000 Kg	Nil	Nil	Nil
12		Ona Maulinguem Kudchirem	0.02	MRF shed (temparary shed around 50 Sq Mts available)	Nil	Nil	Land transferring process is in progress
13		V.P. Pale Cotombi	0.05 tons	600 kg	wet waste not colleted	600kg	3 days
14		V.P. Piligao	0.074	Na	Nil	Nil	NA
15		V.P.Salem	0.007 tons	Nil	Nil	0.007 tons	only dry garbage is collected
16		V.P. Sirigao	25 kg	25 kg	NIL	25 kg	15 days
17		V. P. Surla	0.3	1 tonn	0.5 tonn	1tonn	0.700 tonn
18		V.P. Velguem	Approx 160 Kg Per day	2000 Kg	Nil	Nil	Nil
1	Canacona	Agonda	350 kg	3 TPD	500 KG	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
2		Cola	66 Kg	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
3		Cotigao	25 Kg	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL

4		Gaondongrem	68 Kg	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
5		Loliem-Polem	70 Kg.	3 TPD	500 KG	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
6		Poinguinim	66.66 Kg.	2 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
7		Shristhal	47 kg.	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
1	Dharbandora	V.P. Collem-Sigao	Wet -- 0.25 tpd	wet -- 0.5 tpd	Handed over to Goa Waste Management Council Cacora	Nil	Nil
			Dry -- 0.23 tpd	Dry -- 1.00 tpd	NA	Handed over to Goa Waste Management Council Cacora	
2		V.P. Dharbandora	0.63 Ton	1.26 Ton	NA	Handed over to Goa Waste Management Council Cacora	NA
3		V.P. Kirlpal Dabal	0.0076 tons	2 tons	Nil	Handed over to Goa Waste Management Council Cacora	Nil
4		Molem	0.075	1 Ton	NIL	Handed over to Goa Waste Management Council Cacora	NIL

5		Sancordem	0.033 tons per day	0.033 tons per day	Nil	Handed over to Goa Waste Management Council Cacora	N.A.
1	Mormgao	V.P. Verna	500 kgs (dry waste) Wet waste 1 ton	500 kgs (dry waste) Wet waste 1 ton	Panchayat has set-up I ton biodigester	Bailed and sent to GWMC	_
2		V.P. Chicolna Bogmalo	Dry - 0.25 tons	100%	Appx 400 kgs/day	Appx 250 kgs/day	Nil
			Wet - 0.4 tons				
3		V.P Nagoa salcete	1750 Kgs (Including Dry and Wet)	600 Kg	950 Kg	800 Kg	NIL
4		Sancoale	4-4.5 tonnes	2-3 tonnes	3 TPD	Bailed to Cement Factory at Sukraft Recycling Company Ltd	Day to day collection of waste and disposal
5		Cansaulim Arossim Cuelim	Approx 0.147 tpd	0.5 Ton	Wet waste is not collected by the panchayat	Dry waste is sent to GWMC	____
6		VP Chicalim	15 TPD	15 TPD	10 TPD	5 TPD	No
7		V.P. Velsao-Pale-Issorcim	2 Ton	3000kg	NA	GWMC	NA
8		V.P.Majorda Utorda Calata	1340 kg	MRF Storage Capcity 150 sqmts	NIL	GWMC	NIL
9		Cortalim	3 ton	3000 kg	3 TPD Biodigester	GWMC	____
10		V.P.Quelossim	Appx 0.308	500 kg	500 kg	500kg	Segregation at household level
1	Pernem	Alorna	0.04	NA	NA	NA	NA

2	Tamboxem Mopa Ugavem	25 kg	Panchayat is having temparary shed and construction work of MRF Storage is ongoing	Panchayat is collecting only dry Garbage	Panchayat is collecting door to door dry garabge and collected dry garbage is lifted by Goa Waste Management Corporation Saligao for disposal.	…
3	Paliem	0.04 ton Dry waste only	N.A.	N.A.	Temporary shed made by panchayat in aprox. 15 sqmtrs. For dry waste.	N.A.
4	Querim - Tiracol	0.055	0.055	NIL	1 ton	NIL
5	Arambol	4 Tons	1 Ton	500 kg	1 Ton	3 Ton
6	Warkhand-Nagzar	35 kgs per day	NIL	NIL	NIL	NIL
7	Ozarim	0.017	o.oo	o.oo	Nil	NA
8	Chandel-Hasapur	0.021	NA	NA	NA	NA
9	Tuem	0.2	1500 kgs	500 kg.	1500 kgs.	
10	Torxem	0.0686	NA	Nil	NA	NA
11	Parcem	0.080 TPD	NIL	NIL	NIL	NIL
12	Corgao	70 kg	Panchayat is having temparary shed	Panchayat is collecting only dry Garbage	Panchayat is collecting door to door dry garabge and GWMC is lifting the collected dry garabge for further process	___

13		Morjim	Dry -- 4 tons	Fully	Segregated waste is being sent to the Saligao Treatement Plant for processing	Segregated waste is being sent to the Saligao Treatement Plant for processing	Collected waste has been segregated and sent to the GWMC treatement plant for processing on day to day basis
			Wet - 5 tons	Fully			
14		Agarwada-Chopdem	0.25 (tonnes)	Panchayat is having temporary shed	Panchayat is collecting only dry garbage	This panchayat is collecting dry waste by engaging daily wage labour and the collected garbage is stored in temporary shed & thereafter send for disposal at GWMC Saligao Bardez - Goa.	NA
15		Khajne Amere Porascadem	20 kg	Panchayat is having temparary shed	Panchayat is collecting only dry Garbage	Panchayat is collecting door to door dry garabge and GWMC is lifting the collected dry garabge for further process	___
16		Ibrampur-Hankhane	0.024	NA	Nil	NA	NA
17		Mandrem	2 (TPD)	50 TPD	Nil	Nil	Nil
18		Dhargalim	0.363	NA	nil	NA	this panchayat is directly send dry waste garbage GWMC Saligao
19		Casarvarnem	0.024	NA	NA	NA	NA
20		Virnoda	0.015	NA	nil	NA	this panchayat is directly send dry waste garbage GWMC Saligao
1	Ponda	Bandora	1000kg	1000kg	500kg	1000kg	NIL

2		Betoda Nirankal Conxem Codar	160 Kg per day	120 Sq,mts	N.A	Goa Waste Management	N.A
3		Betqui-Candola	1.1 tons	750kg	Nil	750kg	
4		Bhoma Adcolna	60 kg	15000 kg	No Wet waste collection	15000 kg	-
5		Borim	0.03	0.03	Nil	0.03	Nil
6		Cundaim	50 kgs per day	Nil	Nil	Nil	Nil
7		Curti Khandepa	wet- 3.5ton per day Dry- 1.5 ton per day	150 sq. mtr shed	5TPD	150 sq. mtr shed with 20 hp bailing machine installed	NIL
8		Durbhat	0.048 tons	nil	nil	nil	nil
9		Marcaim	0.003 tons	0.00025 k	Nil	0.00025 k	0.0005 k
10		Panchawadi	50kgs	20kgs.	N.A	30kgs	20kgs
11		Querim	0.063 tons	nil	nil	nil	nil
12		Queula	0.5ton	700kg	NA	500kg	NA
13		shiroda	1 ton		25 kg	20kg	
14		Tivrem Orgao	Dry-800kg Wet 1500kg	800Kg/per day	800Kg/per day	500Kg/ per day	Nil, 1000kg per day
15		Usgao-Ganjem	1.1 tons	150 sq. mtr shed	5TPD	150 sq. mtr shed wit120 hp bailing machine installed	Nil
16		Veling Priol Cuncoliem	0.35 tons	20000(+)	1.5 TPD on both plants *Bio Gas Plant *OWC	Dry waste handed over to GSWMC	-
17		Vere-Vaghurme	0.088tons	1500Kg	NA	Dry waste handed over to GSWMC	NA
18		volvoi	0.025 tons	nil	nil	nil	nil
19		Wadi Talaulim	0.088tons	1500Kg	NA	Dry waste handed over to GSWMC	NA

1	Quepem	Ambaulim	0.04	yes	nil wet waste disposed by villagers themselves within compound wall use as mannure for plants	nil	nil
2		Assolda	Approx. 500 kg (Dry + Wet)	--	--	--	--
3		Avedem-Cotombi & Chaifi	0.233	0.233	Nil	0.233	__
4		Balli-Adnem	0.045	0.045	---	----	---
5		Barcem-Quedem	0.037tons	_	_	_	_
6		Caurem Pirla	0.002	2500kg	1250kg	1250kg	…..
7		Fatorpa-quitol	0.035	0.035	---	----	---
8		Morpirla	0.003tons	_	_	_	_
9		Molcornem	0.40 Approx	0.40 Approx	_	_	_
10		Naqueri-Betul	60 kg Per day	60 Kg	Nil	Nil	N.A
11		Xeldem	1.5 ton	4 ton approx	2 ton	2 ton	-
1	Salcete	Rachol	25 kg	500 kg	OWC-500 kg capacity	500 kg	No gap for dry waste. Wet waste is treated by locals themselves
2		Sarzora	50 kg per day	100 tons	Nil	Nil	Nil
3		Colva	1590 Kg (per day collection on contract basis which is done quartely)	Collection / disposal of door to door garbage is given on contract basis	NIL	N/A	NIL
4		Curtorim	25 ton dry waste	N. A.	N. A.	N. A.	N. A.
5		Loutulim	0.0551/- tons per day	3 tons	Nil	3 tons	Nil
6		Navelim	0.563 tons per day	0.4 tons	NA	0.4 tons	NA

7	Rumdamol Davorlim	dry waste- 1.5 tons per day and wet waste- 2 tons per day approx.	dry waste- 1.5 tons per day and wet waste- 2 tons per day approx.	1.5 tons per day approx.	2 tons per day approx	No gap
8	Betalbatim	Collection of garbage is not carried out on daily basis	Collection is carried out on contract basis	N.A.	Collection is carried out on contract basis	Not known; Collection is carried out on contract basis
9	Ambelim	0.0551 ton dry waste	128.Sqmt.	N. A.	128. Sqmt.	N. A.
10	Guirdolim	0.057 tons	1 ton	Nil	1 ton	0.9 ton
11	Cavelossim	0.08 tons	0.08 tons	nil	0.08 tons	nil
12	Orlim	0.0551/- tons per day	2 tons	Nil	2 tons	Nil
13	Telaulim	Garbage is collected twice a month (1.5 tons approx monthly)	Segregated at MRF shed around 800kg at a time	NA	Segregated garbage is handed over to GWMC	NA
14	Davorlim-Dicarpale	dry waste- 700kg per day and wet waste- 2500 kg per day approx.	dry waste- 700kg per day and wet waste- 2500 kg per day approx.	2500kg per day approx.	700kg per day approx	No gap
15	Dramapur-Sirlim	0.2 tons	0.3 ton	Nil	0.3 ton	0.1 ton
16	Chandor-Cavorim	0.15 tons	V.P. have appointed contractor vRecycle waste Management Services collects dry waste and segregates by itself.	NA	V.P. have appointed contractorvRecycle waste Management Services collects dry waste, segregates and disposes in its own place.	NA
17	Chinchinim - Deussua	250 -350 kg per day	250 -350 kg per day	Nil	250 -350 kg per day	Nil
18	Velim	120kg (Approx.) per day	Segregated waste is brought at the MRF Shed about 120kg per day	N.A.	Segregated waste is brought at the MRF Shed about 120kg per day and handed over to GWMC	N.A.

19		Varca	600 PER Kg per day	dry waste segregated and handed to Cacora Plant for further treatment	wet waste not collected	1000 per kg waste treatment procesing capacity	Nil
20		Raia	1.5 ton dry waste	\N.A	N. A.	N. A.	N. A.
21		Seraulim	collection of garbage is not carried out on daily basis	collection is carried out on contract basis	nil	collection is carried out on contract basis	N.A
22		Macasana	approx. 20 kg	1000 kg	Nil	650 Kg	350Kg
23		Carmona	1050	_	N.A.	_	_
24		Aquem-Baixo	dry waste- 750kg per day and wet waste- 3000 kg per day approx.	dry waste- 750kg per day and wet waste- 3000 kg per day approx.	3000 kg per day approx.	750 kg per day approx	No gap
25		Assolna	approx 0.03	0.05	500 Kg	15 Hp	NA
26		Camorlim	0.4 tons	0.10 ton	250 kgs	50 kgs	0.6 ton
27		Paroda	2 tonnes	580kgs	NIL	NIL	NIL
28		Cana Benaulim	15000	1500	Nil	15 tons	Nil
29		Sao Jose de Areal	6.61 tons	6.61 tons	Nil	6.61 tons	1 week
30		Nuvem	1575 kgs--Approx (wet waste)	1086--Approx (Dry waste)	1575 kgs--Approx (wet waste)	1086--Approx (Dry waste)	Nil
			1086--Approx (Dry waste)				
1	Sanguem	V P Curdi	20 KGS	NA	NIL	NA	NA
2		V P Kalay	30 KGS	NA	NIL	NA	NA
3		V P Uguem	25 KGS	NA	NIL	NA	NA
4		V P Rivona	20 KGS	NA	NIL	NA	NA
5		V P Bhati	20 KGS	NA	NIL	NA	NA
6		V P Sanvordem	40 KGS	NA	NIL	NA	NA
7		V P Netorlim	20 KGS	NA	NIL	NA	NA

1	Sattari	Bhironda	0.05 TPD	0.05 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	
2		Cotorem	0.03TPD	0.03TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	
3		Dongurli Thane	0.008 Ton per day	0.008TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil
4		Guleli	0.041TPD	2.0 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Twice a month GWMC lifts collected garbage from MRF Shed
5		VP Honda	0.08 TPD	0.08 TPD	500kg	Segregated garbage sent for the disposal	
6		Mauxi	0.055TPD	0.055TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	
7		Morlem	0.05TPD	0.05TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil

8		Nagargao	0.090 TPD	0.090TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	---
9		Pissurlem	0.050 TPD	0.050 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil
10		Poriem	0.190 TDP	0.190 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	_
11		Querim	0.065TPD	Nil	1 Tones	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	alternate Week GWMC is lifting collected garbage from MRF Shed
12		Sanvordem	0.05TPD	0.05TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil
1		V.P. Azossim Mandur	1.5 ton	not applicable	not applicable	dry waste is being collected and sent to GWMC	not applicable
2		V.P. Batim	0.38	0.38	Nil	Dry waste collected send to GWMC	N/A

3	V.P. Carambolim	Dry garbage 0.3 and Wet garbage 0.97	The MRF has a capacity of around 7 tons	Wet garbage is sent to Saligao plant for disposal and treatment	The MRF has a capacity of around 7 tons	Nil
4	V.P. Chimbel	5 TPD	3 TPD (MRF Shed Capicity)	Wet Waste sent to GWMC Saligao	Wet Waste sent to GWMC Saligao	Nil
5	V.P. Corlim	0.014 TPD	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis
6	V.P. Chodan Madel	0.167	1.7 Tpd	nil	Dry waste sent to GWMC Saligao	NA
7	V. P. Cumbharjua	TPD 0.0592	03 Ton	Nil	Dry waste send to GWMC	Dry waste send to GWMC
8	V.P.Curca, Bambolim & Talaulim	1 TPD	The Garbage is transported by the contractor to Goa Waste Management Plant at Saligao-Goa	NA	NA	NA
9	V.P. Merces	1.8Ton	2 Ton	Nil	Nil	1.8 Ton
10	V.P. Neura	0.191	Not applicable as village panchayat neura MRF shed in underconstruction	NA	Not applicable as village panchayat neura MRF shed in underconstruction	NA

11	Tiswadi	V.P. Goltim Navelim	0.09 tpd	6 tons	Wet Waste is not collected by the Village Panchayat, It is disposed by each villager in their own backyard	Dry Waste is segreggated at the Material Recovery Facility(MRF) shed of the Village Panchayat and then sent to Goa State Solid Waste Management Plant at Saligao, Goa for further processing	NA
12		V.P. Sao Matias	0.04 TPD (Only dry waste)	2 ton	NIL (wet waste dispose at household level)	NIL, Collected waste send to GSWM, Saligao for processing	NIL
13		V.P. Se Old Goa	5 TPD	MRF Shed capacity 6 TPD	wet waste collected is sent to GWMC Saligao treatment plant	dry waste collected is sent to GWMC Saligao treatment plant	NIL
14		V.P. Siridao-Palem	0.09tpd	0.5 ton	Nil	dry waste collected is segregate and sent to Saligao Treatment Plant	Village panchyat is finding dificult to engage skilled workers for collection and segergation of dry waste
15		V. P. St. Andre (Goa Velha)	0.2 tons	1.5 tons	Wet waste is not collected	Dry waste is collected and sent to Saligao Plant	Nil
16		V. P. St. Cruz	2.3 TPD dry garbage 2.9 TPD Wet garbage	15 TPD	Wet waste is sent to GWMC Saligao for disposal	Dry waste is bailed at MRF site and sent to GWMC Saligao	_
17		V.P. St. Estevam	0.05	Capacity of MRF shed is 0.5	Wet waste is not collected	Collected dry waste is sent of Goa waste Management Plant Saligao	Nil

18		V.P St. Lawrence (Agassaim)	1 ton per day	1.5 ton MRF capacity	Not collected	dey waste collected waste is sent to GWMC Saligao	Nil
19		V.P. Taleigao	Dry waste generated-10-12 tone per day Wet waste gernerated -8-10 tone per day	Dry waste Segregated - 3 tone per day Wet waste segregated -5 tone per day	Wet waste processing capacity -5- tone per day at biogas plant,	Dry waste Processing capacity -3 tone per day bailed and send to Cement Factory Plant.	Nil

ANNEXURE C

UNSTARRED LAQ NO.107

SUB:GARBAGE COLLECTION FACILITIES

Sr No.	Name of Block	Name of Village Panchayat	daily garbage generation (in tons)	segregation capacity,	wet waste processing capacity,	dry waste processing capacity	and the gap between generation and processing capacity;
1	2	3	4	5	6	7	8
1	Bardez	Assagao	Dry 1.8 tone , wet 3.5ton	7ton	5 ton	2ton	NIL
2		Colvale	950 kg appox	1 tonne Approx	500 kg Approx	500 kg Approx	Nil
3		Siolim Sodiem	1.8	1	0	1	8
4		Nadora	approxe 0.15 tone per day	na	na	na	na
5		Socorro	2.35 tonne dry waste 1.25 tonne wet waste	approx 4 tonne daily	2.5 tonne daily	1.25 tonne daily	NA
6		Pomburpa Olaulim	0.30 tons	2 tons	0	2 tons	1.7 tons
7		ALDONA	Average of 1Ton Daily Basis	1ton - 2ton	100 - 150 Kgs	Average 1Ton on daily basis	Done on Daily basis
8		Guirim	1.35 tonne dry waste 1.2 tonne wet waste	approx 3 tonne daily	1.5 tonne daily	1.5 tonne daily	NA
9		Pirna	aprox 0.130 tons per day	Not available	Not available	approx 1000 kg	Not applicable
10		nerul	3150 kg	it temporary shed	2000kg	1150 kg	nil
11		Moira	1730	Collecting Dry & Wet Garbage	790	940	disposing at Saligao Plant
12		oxel	50 to 60 kg. approx. per day	100 kg. per day	no wet waste processing done	100 kg. per day	nil
13		Penha de Franca	7.5 TPD	7.5 TPD	4.5 TPD	3 TPD	Not applicable

14	Pilerne-Marra	approximately 3.7 tons per day	sources segergated waste collected	100 % of collected waste transported to Solid Waste Management at Saligao	100 % of collected waste transported to Solid Waste Management at Saligao	———
15	Revora	approxe 0.13 tone per day	Nil	Nil	Nil	Nil
16	Nachinola	208 kg	Nil	Nil	Nil	208 kgs
17	Bastora	0.450 tons	2 tons	1 tons	0.500 tons	
18	VERLA CANCA	WET 1260KG & DRY-870KG	THE WET & DRY GARBAGE ARE COLLECTED AND TRANSPORTED TO GWMC SALIGAO PLANT	-	-	-
19	Tivim	Dry waste 900 kg per day approximately and Wet waste 1200 kg per day approximately	2 tons dry waste and 2 tons wet waste	Nil	Nil	Not available
20	Saligao	2.5 Appx.	No record	No record	No record	No record
21	Sirsaim	0.2 tons	Not available at V.P.	Not available at V.P.	Not available at V.P.	NA
22	Camurlim	25 kg	Nil	Nil	25 kg	Nil
23	Candolim	Dry 7 tonnes approx and wet 13 tonnes approx	Segregation is done at source	Collected Dry & Wet waste is transported to Goa Waste Management Plant, Saligao	Segregation is done at source	N/A
24	Ucassaim Paliem Punola	200 kg	200 kg	not applicable	200 kg	not applicable
25	Salvador do Mundo	3.00 tonne dry waste 1.2 tonne wet waste	approx 4 tonne daily	2.5 tonne daily	1.5 tonne daily	NA

26		Sangolda	Approximately 3 tons per day	Sources segregated waste collected	100% of collected waste transported to Solid Waste Management at Saligao	100% of collected waste transported to Solid Waste Management at Saligao	Nil
27		SIOLIM-MARNA	DRY --59.5 TONS, WET --- 47.35 TONS	TOTAL CAPACITY--- 3800 KG	1800 KG	2000 KG	NIL--AFTER SEGREGATION THE GARBAGE IS DISPOSED TO SALIGAO WASTE MANAGEMENT TREATMENT PLANT.
28		Parra	2 tons	48753 kg	24857 kg	25463 kg	N/a
29		Reis-Magos	3000 kg	Saligao Treatment Plant	1800 Kg	1200 Kg	Nil
30		Calangute	20 tons	More than 20 tons	20 tons	20 tons	-
31		ARPORA-NAGOA	4 TONS	4 TONS	4 TONS	1 TONS	N/a
32		Anjuna-Caisua	dry- 7 tons Approx wet 5 tons approx	15 tons approx	7 tons approx	8 tons approx	nil
33		Assonora	750 Kg	90%	Nil	90%	10%
1	Bicolim	V.P.Advalpal	Approx 15 kgs	Segregation is not done	wet waste is not collected	collected waste is sent to GWMC for disposal	Fortnightly
2		V. P. Amona	0.83TPD	1.00 ton	Nil	1.00 Ton	0.23 TPD
3		V.P. Cudnem	300 kg	500 per day	No	2 ton per day	1.5 tone
4		V.P. Harvalem	0.03	650 kg	150 kg	500 kg	3 days
5		V.P. Karapur - Sarvan	1.2	2.5	Nil	Nil	1.3
6		V.P.Latambarcem	0.002	MRF shed under progress	Nil	MRF shed under progress	MRF shed under progress

7		V.P.Mayem-Vainguinim	0.050 TPD	0.050 TPD	0.030 TPD	0.060TPD	
8		V.P.Menkurem Dhumashe	0.03	0	0	0.03	Only Dry Waste is collected
9		V.P. Mulgao	0.038	0	0	0.038	Only Dry Waste is collected
10		V.P.Naroa	Approx 40 Kg per Day	_	NIL	Approx 40 Kg per Day	_
11		V.P. Navelim	Approx 150Kg Per day	5000 Kg	Nil	Nil	Nil
12		Ona Maulinguem Kudchirem	0.02	MRF shed (temparary shed around 50 Sq Mts available)	Nil	Nil	Land transferring process is in progress
13		V.P. Pale Cotombi	0.05 tons	600 kg	wet waste not colleted	600kg	3 days
14		V.P. Piligao	0.074	Na	Nil	Nil	NA
15		V.P.Salem	0.007 tons	Nil	Nil	0.007 tons	only dry garbage is collected
16		V.P. Sirigao	25 kg	25 kg	NIL	25 kg	15 days
17		V. P. Surla	0.3	1 tonn	0.5 tonn	1tonn	0.700 tonn
18		V.P. Velguem	Approx 160 Kg Per day	2000 Kg	Nil	Nil	Nil
1	Canacona	Agonda	350 kg	3 TPD	500 KG	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
2		Cola	66 Kg	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
3		Cotigao	25 Kg	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL

4		Gaondongrem	68 Kg	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
5		Loliem-Polem	70 Kg.	3 TPD	500 KG	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
6		Poinguinim	66.66 Kg.	2 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
7		Shristhal	47 kg.	1 TPD	Wet Waste is not collecting	Colletected Dry waste lifted from MRF shed by GWMC at Cacora Plant for processing	NIL
1	Dharbandora	V.P. Collem-Sigao	Wet -- 0.25 tpd	wet -- 0.5 tpd	Handed over to Goa Waste Management Council Cacora	Nil	Nil
			Dry -- 0.23 tpd	Dry -- 1.00 tpd	NA	Handed over to Goa Waste Management Council Cacora	
2		V.P. Dharbandora	0.63 Ton	1.26 Ton	NA	Handed over to Goa Waste Management Council Cacora	NA
3		V.P. Kirlpal Dabal	0.0076 tons	2 tons	Nil	Handed over to Goa Waste Management Council Cacora	Nil
4		Molem	0.075	1 Ton	NIL	Handed over to Goa Waste Management Council Cacora	NIL

5		Sancordem	0.033 tons per day	0.033 tons per day	Nil	Handed over to Goa Waste Management Council Cacora	N.A.
1	Mormgao	V.P. Verna	500 kgs (dry waste) Wet waste 1 ton	500 kgs (dry waste) Wet waste 1 ton	Panchayat has set-up I ton biodigester	Bailed and sent to GWMC	_
2		V.P. Chicolna Bogmalo	Dry - 0.25 tons	100%	Appx 400 kgs/day	Appx 250 kgs/day	Nil
			Wet - 0.4 tons				
3		V.P Nagoa salcete	1750 Kgs (Including Dry and Wet)	600 Kg	950 Kg	800 Kg	NIL
4		Sancoale	4-4.5 tonnes	2-3 tonnes	3 TPD	Bailed to Cement Factory at Sukraft Recycling Company Ltd	Day to day collection of waste and disposal
5		Cansaulim Arossim Cuelim	Approx 0.147 tpd	0.5 Ton	Wet waste is not collected by the panchayat	Dry waste is sent to GWMC	____
6		VP Chicalim	15 TPD	15 TPD	10 TPD	5 TPD	No
7		V.P. Velsao-Pale-Issorcim	2 Ton	3000kg	NA	GWMC	NA
8		V.P.Majorda Utorda Calata	1340 kg	MRF Storage Capcity 150 sqmts	NIL	GWMC	NIL
9		Cortalim	3 ton	3000 kg	3 TPD Biodigester	GWMC	____
10		V.P.Quelossim	Appx 0.308	500 kg	500 kg	500kg	Segregation at household level
1	Pernem	Alorna	0.04	NA	NA	NA	NA

2	Tamboxem Mopa Ugavem	25 kg	Panchayat is having temparary shed and construction work of MRF Storage is ongoing	Panchayat is collecting only dry Garbage	Panchayat is collecting door to door dry garabge and collected dry garbage is lifted by Goa Waste Management Corporation Saligao for disposal.	…
3	Paliem	0.04 ton Dry waste only	N.A.	N.A.	Temporary shed made by panchayat in aprox. 15 sqmtrs. For dry waste.	N.A.
4	Querim - Tiracol	0.055	0.055	NIL	1 ton	NIL
5	Arambol	4 Tons	1 Ton	500 kg	1 Ton	3 Ton
6	Warkhand-Nagzar	35 kgs per day	NIL	NIL	NIL	NIL
7	Ozarim	0.017	o.oo	o.oo	Nil	NA
8	Chandel-Hasapur	0.021	NA	NA	NA	NA
9	Tuem	0.2	1500 kgs	500 kg.	1500 kgs.	
10	Torxem	0.0686	NA	Nil	NA	NA
11	Parcem	0.080 TPD	NIL	NIL	NIL	NIL
12	Corgao	70 kg	Panchayat is having temparary shed	Panchayat is collecting only dry Garbage	Panchayat is collecting door to door dry garabge and GWMC is lifting the collected dry garabge for further process	___

13		Morjim	Dry -- 4 tons	Fully	Segregated waste is being sent to the Saligao Treatement Plant for processing	Segregated waste is being sent to the Saligao Treatement Plant for processing	Collected waste has been segregated and sent to the GWMC treatement plant for processing on day to day basis
			Wet - 5 tons	Fully			
14		Agarwada-Chopdem	0.25 (tonnes)	Panchayat is having temporary shed	Panchayat is collecting only dry garbage	This panchayat is collecting dry waste by engaging daily wage labour and the collected garbage is stored in temporary shed & thereafter send for disposal at GWMC Saligao Bardez - Goa.	NA
15		Khajne Amere Porascadem	20 kg	Panchayat is having temparary shed	Panchayat is collecting only dry Garbage	Panchayat is collecting door to door dry garabge and GWMC is lifting the collected dry garabge for further process	___
16		Ibrampur-Hankhane	0.024	NA	Nil	NA	NA
17		Mandrem	2 (TPD)	50 TPD	Nil	Nil	Nil
18		Dhargalim	0.363	NA	nil	NA	this panchayat is directly send dry waste garbage GWMC Saligao
19		Casarvarnem	0.024	NA	NA	NA	NA
20		Virnoda	0.015	NA	nil	NA	this panchayat is directly send dry waste garbage GWMC Saligao
1	Ponda	Bandora	1000kg	1000kg	500kg	1000kg	NIL

2		Betoda Nirankal Conxem Codar	160 Kg per day	120 Sq,mts	N.A	Goa Waste Management	N.A
3		Betqui-Candola	1.1 tons	750kg	Nil	750kg	
4		Bhoma Adcolna	60 kg	15000 kg	No Wet waste collection	15000 kg	-
5		Borim	0.03	0.03	Nil	0.03	Nil
6		Cundaim	50 kgs per day	Nil	Nil	Nil	Nil
7		Curti Khandepa	wet- 3.5ton per day Dry- 1.5 ton per day	150 sq. mtr shed	5TPD	150 sq. mtr shed with 20 hp bailing machine installed	NIL
8		Durbhat	0.048 tons	nil	nil	nil	nil
9		Marcaim	0.003 tons	0.00025 k	Nil	0.00025 k	0.0005 k
10		Panchawadi	50kgs	20kgs.	N.A	30kgs	20kgs
11		Querim	0.063 tons	nil	nil	nil	nil
12		Queula	0.5ton	700kg	NA	500kg	NA
13		shiroda	1 ton		25 kg	20kg	
14		Tivrem Orgao	Dry-800kg Wet 1500kg	800Kg/per day	800Kg/per day	500Kg/ per day	Nil, 1000kg per day
15		Usgao-Ganjem	1.1 tons	150 sq. mtr shed	5TPD	150 sq. mtr shed wit120 hp bailing machine installed	Nil
16		Veling Priol Cuncoliem	0.35 tons	20000(+)	1.5 TPD on both plants *Bio Gas Plant *OWC	Dry waste handed over to GSWMC	-
17		Vere-Vaghurme	0.088tons	1500Kg	NA	Dry waste handed over to GSWMC	NA
18		volvoi	0.025 tons	nil	nil	nil	nil
19		Wadi Talaulim	0.088tons	1500Kg	NA	Dry waste handed over to GSWMC	NA

1	Quepem	Ambaulim	0.04	yes	nil wet waste disposed by villagers themselves within compound wall use as mannure for plants	nil	nil
2		Assolda	Approx. 500 kg (Dry + Wet)	--	--	--	--
3		Avedem-Cotombi & Chaifi	0.233	0.233	Nil	0.233	__
4		Balli-Adnem	0.045	0.045	---	----	---
5		Barcem-Quedem	0.037tons	_	_	_	_
6		Caurem Pirla	0.002	2500kg	1250kg	1250kg	…..
7		Fatorpa-quitol	0.035	0.035	---	----	---
8		Morpirla	0.003tons	_	_	_	_
9		Molcornem	0.40 Approx	0.40 Approx	_	_	_
10		Naqueri-Betul	60 kg Per day	60 Kg	Nil	Nil	N.A
11		Xeldem	1.5 ton	4 ton approx	2 ton	2 ton	-
1	Salcete	Rachol	25 kg	500 kg	OWC-500 kg capacity	500 kg	No gap for dry waste. Wet waste is treated by locals themselves
2		Sarzora	50 kg per day	100 tons	Nil	Nil	Nil
3		Colva	1590 Kg (per day collection on contract basis which is done quartely)	Collection / disposal of door to door garbage is given on contract basis	NIL	N/A	NIL
4		Curtorim	25 ton dry waste	N. A.	N. A.	N. A.	N. A.
5		Loutulim	0.0551/- tons per day	3 tons	Nil	3 tons	Nil
6		Navelim	0.563 tons per day	0.4 tons	NA	0.4 tons	NA

7	Rumdamol Davorlim	dry waste- 1.5 tons per day and wet waste- 2 tons per day approx.	dry waste- 1.5 tons per day and wet waste- 2 tons per day approx.	1.5 tons per day approx.	2 tons per day approx	No gap
8	Betalbatim	Collection of garbage is not carried out on daily basis	Collection is carried out on contract basis	N.A.	Collection is carried out on contract basis	Not known; Collection is carried out on contract basis
9	Ambelim	0.0551 ton dry waste	128.Sqmt.	N. A.	128. Sqmt.	N. A.
10	Guirdolim	0.057 tons	1 ton	Nil	1 ton	0.9 ton
11	Cavelossim	0.08 tons	0.08 tons	nil	0.08 tons	nil
12	Orlim	0.0551/- tons per day	2 tons	Nil	2 tons	Nil
13	Telaulim	Garbage is collected twice a month (1.5 tons approx monthly)	Segregated at MRF shed around 800kg at a time	NA	Segregated garbage is handed over to GWMC	NA
14	Davorlim-Dicarpale	dry waste- 700kg per day and wet waste- 2500 kg per day approx.	dry waste- 700kg per day and wet waste- 2500 kg per day approx.	2500kg per day approx.	700kg per day approx	No gap
15	Dramapur-Sirlim	0.2 tons	0.3 ton	Nil	0.3 ton	0.1 ton
16	Chandor-Cavorim	0.15 tons	V.P. have appointed contractor vRecycle waste Management Services collects dry waste and segregates by itself.	NA	V.P. have appointed contractorvRecycle waste Management Services collects dry waste, segregates and disposes in its own place.	NA
17	Chinchinim - Deussua	250 -350 kg per day	250 -350 kg per day	Nil	250 -350 kg per day	Nil
18	Velim	120kg (Approx.) per day	Segregated waste is brought at the MRF Shed about 120kg per day	N.A.	Segregated waste is brought at the MRF Shed about 120kg per day and handed over to GWMC	N.A.

19		Varca	600 PER Kg per day	dry waste segregated and handed to Cacora Plant for further treatment	wet waste not collected	1000 per kg waste treatment procesing capacity	Nil
20		Raia	1.5 ton dry waste	\N.A	N. A.	N. A.	N. A.
21		Seraulim	collection of garbage is not carried out on daily basis	collection is carried out on contract basis	nil	collection is carried out on contract basis	N.A
22		Macasana	approx. 20 kg	1000 kg	Nil	650 Kg	350Kg
23		Carmona	1050	_	N.A.	_	_
24		Aquem-Baixo	dry waste- 750kg per day and wet waste- 3000 kg per day approx.	dry waste- 750kg per day and wet waste- 3000 kg per day approx.	3000 kg per day approx.	750 kg per day approx	No gap
25		Assolna	approx 0.03	0.05	500 Kg	15 Hp	NA
26		Camorlim	0.4 tons	0.10 ton	250 kgs	50 kgs	0.6 ton
27		Paroda	2 tonnes	580kgs	NIL	NIL	NIL
28		Cana Benaulim	15000	1500	Nil	15 tons	Nil
29		Sao Jose de Areal	6.61 tons	6.61 tons	Nil	6.61 tons	1 week
30		Nuvem	1575 kgs--Approx (wet waste)	1086--Approx (Dry waste)	1575 kgs--Approx (wet waste)	1086--Approx (Dry waste)	Nil
			1086--Approx (Dry waste)				
1	Sanguem	V P Curdi	20 KGS	NA	NIL	NA	NA
2		V P Kalay	30 KGS	NA	NIL	NA	NA
3		V P Uguem	25 KGS	NA	NIL	NA	NA
4		V P Rivona	20 KGS	NA	NIL	NA	NA
5		V P Bhati	20 KGS	NA	NIL	NA	NA
6		V P Sanvordem	40 KGS	NA	NIL	NA	NA
7		V P Netorlim	20 KGS	NA	NIL	NA	NA

1	Sattari	Bhironda	0.05 TPD	0.05 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	
2		Cotorem	0.03TPD	0.03TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	
3		Dongurli Thane	0.008 Ton per day	0.008TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil
4		Guleli	0.041TPD	2.0 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Twice a month GWMC lifts collected garbage from MRF Shed
5		VP Honda	0.08 TPD	0.08 TPD	500kg	Segregated garbage sent for the disposal	
6		Mauxi	0.055TPD	0.055TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	
7		Morlem	0.05TPD	0.05TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil

8		Nagargao	0.090 TPD	0.090TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	---
9		Pissurlem	0.050 TPD	0.050 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil
10		Poriem	0.190 TDP	0.190 TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	_
11		Querim	0.065TPD	Nil	1 Tones	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	alternate Week GWMC is lifting collected garbage from MRF Shed
12		Sanvordem	0.05TPD	0.05TPD	0	not processing in MRF Shed Dry Waste Collected by Panchayat and lifted by GWMC Saligao	Nil
1		V.P. Azossim Mandur	1.5 ton	not applicable	not applicable	dry waste is being collected and sent to GWMC	not applicable
2		V.P. Batim	0.38	0.38	Nil	Dry waste collected send to GWMC	N/A

3	V.P. Carambolim	Dry garbage 0.3 and Wet garbage 0.97	The MRF has a capacity of around 7 tons	Wet garbage is sent to Saligao plant for disposal and treatment	The MRF has a capacity of around 7 tons	Nil
4	V.P. Chimbel	5 TPD	3 TPD (MRF Shed Capicity)	Wet Waste sent to GWMC Saligao	Wet Waste sent to GWMC Saligao	Nil
5	V.P. Corlim	0.014 TPD	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis	Dry and wet waste is being transported to Saligao Garbage treatment plant on daily basis
6	V.P. Chodan Madel	0.167	1.7 Tpd	nil	Dry waste sent to GWMC Saligao	NA
7	V. P. Cumbharjua	TPD 0.0592	03 Ton	Nil	Dry waste send to GWMC	Dry waste send to GWMC
8	V.P.Curca, Bambolim & Talaulim	1 TPD	The Garbage is transported by the contractor to Goa Waste Management Plant at Saligao-Goa	NA	NA	NA
9	V.P. Merces	1.8Ton	2 Ton	Nil	Nil	1.8 Ton
10	V.P. Neura	0.191	Not applicable as village panchayat neura MRF shed in underconstruction	NA	Not applicable as village panchayat neura MRF shed in underconstruction	NA

11	Tiswadi	V.P. Goltim Navelim	0.09 tpd	6 tons	Wet Waste is not collected by the Village Panchayat, It is disposed by each villager in their own backyard	Dry Waste is segreggated at the Material Recovery Facility(MRF) shed of the Village Panchayat and then sent to Goa State Solid Waste Management Plant at Saligao, Goa for further processing	NA
12		V.P. Sao Matias	0.04 TPD (Only dry waste)	2 ton	NIL (wet waste dispose at household level)	NIL, Collected waste send to GSWM, Saligao for processing	NIL
13		V.P. Se Old Goa	5 TPD	MRF Shed capacity 6 TPD	wet waste collected is sent to GWMC Saligao treatment plant	dry waste collected is sent to GWMC Saligao treatment plant	NIL
14		V.P. Siridao-Palem	0.09tpd	0.5 ton	Nil	dry waste collected is segregate and sent to Saligao Treatment Plant	Village panchyat is finding dificult to engage skilled workers for collection and segergation of dry waste
15		V. P. St. Andre (Goa Velha)	0.2 tons	1.5 tons	Wet waste is not collected	Dry waste is collected and sent to Saligao Plant	Nil
16		V. P. St. Cruz	2.3 TPD dry garbage 2.9 TPD Wet garbage	15 TPD	Wet waste is sent to GWMC Saligao for disposal	Dry waste is bailed at MRF site and sent to GWMC Saligao	_
17		V.P. St. Estevam	0.05	Capacity of MRF shed is 0.5	Wet waste is not collected	Collected dry waste is sent of Goa waste Management Plant Saligao	Nil

18		V.P St. Lawrence (Agassaim)	1 ton per day	1.5 ton MRF capacity	Not collected	dey waste collected waste is sent to GWMC Saligao	Nil
19		V.P. Taleigao	Dry waste generated-10-12 tone per day Wet waste gernerated -8-10 tone per day	Dry waste Segregated - 3 tone per day Wet waste segregated -5 tone per day	Wet waste processing capacity -5- tone per day at biogas plant,	Dry waste Processing capacity -3 tone per day bailed and send to Cement Factory Plant.	Nil

ANNEXURE 7

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Office of the B.D.O. Tiswadi
INWARD No. 6461
Date of Entry 24/11/2
Section
B.D.O. Head Cl

Before The Block-Development officer
Tiswadi, Panaji-Goa

Appeal No. 201(A)/11/2025-26

Goa Tourism Development Corporation Ltd - Appellant

V/s

Village Panchayat of Chimbel - Tiswadi-Goa
- Respodent

Rewarded GS
Issue

Respected Sir.

Kindly furnish me Rojnama copy of above matter as it is required for legal matter.

Hope you would do the needfull.

Thanking you.

Yours faithfully.

(Govind T. Shirodker)
Intervenee in above case.

Date: 24/11/2025
Place: Panaji-Goa

Sec 239
Sub secection.
7
Spartial Power-
to Panchayat

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Date	No. of Exhibit	Case No. 201(A)/11/2025 of 20	Date to which the case is adjourned
		Goa Tourism Development Corporation Through the Authorized Signatory 3rd floor, Paryatan Bhavan Panaji Goa	
		v/s	
		V.P Chimbel Tiswadi Goa	
		The abovenamed appellant has filed an appeal U/s 201(A) of GPRA 1994. The matter is kept for hearing on	07/11/2025 at 10.30 am
07/11/2025. 10.30 a.m.		Matter called out today. Adv. for the Appellant Present. Adv. for the Respondent Panchayat Present filed vakalatnama and submitted that reply will be file during next date of. Hearing. Adv. for the intervenor. Present and undertakes to. file vakalatnama and application for intervention. Adv. for the Appellant objected for her appearance. Matter adjourned and fixed for appearance and filing their reply. On.	14/11/2025 04.30 P.M

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Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
17/11/2025 04.30 P.m.		Matter called out today Adv. for the Appellant Present. Adv. V.P. Secretary Present on behalf of the Respondent Panchayat. Adv. for the Respondent Panchayat Present seek time to file their Reply matter fixed for Reply.	17/11/2025 04.30 P.m.
17/11/2025 04.30 P.m.		Matter called out today Adv. for the Appellant Present. Adv. for the Respondent Present filed Reply along with endorsers Brought on record. Adv. for the intervenor Present filed vakalatnama and Application for intervention on behalf of the Applicant. Adv. for appellant submitted Reply. On intervention application matter adjourned and fixed for Reply of the Appellant and argument matter fixed on.	21/11/2025 09:30 am
21/11/2025 10-30 am		Matter called out today Adv. for the Appellant Present and filed Reply on behalf of the Appellant to	

Govt. Ptg. Press. Panaji-Goa—S/40/50,000—10/2019.

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Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		the application for intervenor copies served to Parties brought on record. Adv. for the intervenor present. Adv. for the Respondent present. Adv. for the intervenor submitted that soft copy of the reply were served in advance and hard copies ~~[illegible]~~ is served today at 9:30 a.m. Adv for the Respondent received on today. Adv. for the intervenor wish to file rejoinder however arguments on intervention application was heard. ~~[illegible]~~ The Appellant objected to the intervenor application filed by the intervenor objection noted. However in the interest of the Justice intervention application dated 14/11/2025 is allowed. Appellant directed to furnish the appeal to the intervenor. The appellant to take steps to implead the intervenor in the ~~[illegible]~~ present case. Matter adjourned for reply of the intervenor on 01/12/2025 at 4:30 P.m. order passed / pronounced Given under the seal of	

Govt. Ptg. Press, Panaji-Goa—S/40/50,000—10/2019.

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Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		this office on 21st November 2025 21/11/2025	21/11/2025
01/12/2025 ~~04.30 p.m.~~		On 21/11/2025 the matter was fixed on 01/12/2025 however due to election to S.P. matter was postponed and fixed on 24/11/2025 at 10.30 a.m Accordingly notices were served to parties, same were received by them 21/11/2025	
24/11/2025. 10.30 a.m.		Matter called out today Adv. for the Appellant present, Adv. for the Respondent Panchayat present. Intervenor present in person submitted that his Adv. is busy with some other matter in the other court hence could not file the reply Adv. for the Appellant submitted that he is having objection for not filing reply since the copy of the Appeal memo has been already given to them along with	

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C. P. C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		Soft copy. ~~Applicant~~ Applicant intervenor me	
Govind Shirodkar		sought time to fixed the matter on 01/12/2025. as his counsel is busy with the Court matter. AS-P.O. is busy with the 2nd election. matter is adjourned for the written reply and arguments of the ~~Respondents~~ intervenor, & no further opportunity will be given to the intervenor if reply is not filed on that date.	
		matter is fixed for the reply and final argument on.	26/11/2025 09.30 a.m

Certified Xerox Copy

Block Development Officer
Tiswadi Panaji Goa

ANNEXURE 8

C. P. C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
27/11/2025 04.30 A.m.		Matter called out today. Adv. for the Intervenor. Present. Adv. for the Respondent Panchayat Present file written. Synopses on behalf of the Panchayat/Respondent No.1. Brought on record copy of. the same was handed over to Adv. of the Parties. Since the matter was kept for filing of Reply. of the Respondent Panchayat and oral arguments of Parties. Arguments advanced by the Counsil of Respondent Panchayat, Appellants Adv. and the Intervenors Adv. is heard. I have gone through the Appeal memo of the Appellant. Perused of all the Pleadings and gone through the correspondences placed on record. The Appellant has filed this present Appeal invoking Section 20(A) of the T.P. P.A. 1994. which provides for an appeal to the B.D.O. against the inaction or refusal of a Panchayat	

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Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		of its Secretary to perform their duties under the Act	
		Section 201-A. Appeal on Miscellaneous matter dealt by the Panchayat :- (1) where no appeal has been specifically provided in this Act. on any Miscellaneous matter which is dealt with by the Panchayat or the V.P. Secretary or the Sarpanch an appeal shall be to the B.D.O. within a period of thirty days from the date of Refusal of any request by the said authority and his decision on such appeal subject to the provision of Sub-Section (2) shall be final.	
		Explanation - For the purpose of this Section. "Refusal" means Rejecting of an request in writing or non-Conveying of any reply to the application within a Period of fifteen days from the receipt of application in his office. This authority has	

Govt. Ptg. Press, Panaji-Goa—S/30/50,000—09/2024.

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C.P.C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		has Jurisdiction to entertain and adjurate the matter under Section 201/(A) of the Act.	
		The Unity mall Project scheme for Special Assistance to State for Capital investment 2023-24. and Specialized Central Govt. Scheme, conceived for the Socio-economic benefit of State of Goa and its local population and is Partly financed by the Central Government.	
		However the Govt. has carried out ammendment in various Provisions of GPR.A 1994. above is Rule 3. has been ammended and Provided "The Pachyat ~~on such date and at least four time in a~~ } [illegible]	
		Shall meet at least four time in a month on such date and at such time as may be fixed by The Sarpach or in his absence by The Dy. Sarpach.	
		This has been made so that the work of citizen do not get delayed.	

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		hence the Idea behind	
		such ammendment is	
		for ease of ~~B~~ doing	
		business.	
		Order on this application	
		filed by the Appellant is passed'	
		In view of all the	
		documents on record -	
		and taking into consideration	
		the arguments of parties.	
		The Appeal under Section	
		201(CA) of the G.P.R.A.1994	
		filed by the Appellant is	
		allowed. The Rejection	
		letter dated. 16/10/2025	
		issued by The V.P-Chimbel	
		Tiswadi is Quashed and	
		set aside. The Panchayat	
		is directed to issue	
		Construction licence to	
		the appellant within	
		24 hours from the date	
		of receipt of this order.	
		Pronounced in open court	
		No order as to cost	
		Given under the seal of	
		this office on this 27th day	
		of November 2025.	
		Place: Panaji	
		Date:- 27/11/2025. Anil Dhumaskar B.D.O Tiswadi	
		Since the order is Pronounced	
		late ~~[illegible]~~ at. 5.50.p.m	

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Adv. for R-2 27/11/2025 at 6.55 p

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C. P. C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		the Typed Order Copy and entire Judgment will be Provided to all the Parties on or before i.e. 28/11/2025 Second half of the day.	27/11/2025 at 7.11 pm 27/11/2025 7.15 pm

ANNEXURE 9

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C. P. C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		Before The B.D.O. Tiswadi.	
		Appeal No. 02/2025.	
		Goa Tourism Development Corporation	Appellant
		V/s	
		Village Panchayat Chimbel	Respondent
		The Above name Respondent No. 1. filed an application Dated. 27/11/2025 before this authority. Praying that in the interest of Justice the said Judgment and Order. Passed today Dated. 27/11/2025. be Stayed for 30 days. in order to avail further legal remedy.	
		Adv. for the Appellant. Submitted his Say/Objection. That the application is frivolous No reasons stated further, this authority does not have Power to Stay its own Order.	
		This authority is of the Opinion that. The application filed by the Respondent No 1. are not maintainable under the G.P.R.A. 1994.	

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C. P. C.

Date	No. of Exhibit	Case No. of 20	Date to which the case is adjourned
		Order Passed.	
		Hence the application dated. 27/11/2025. filed by the Respondent. stand dismissed.	
		The Respondent may approach the appropriate authority / appropriate Court of law for any relief.	27/11/2025 at 7:14 pm
		Place: Pay. Anil C. Dhimaskar	
		Date: 27/11/2025. B.D.O Tiswadi.	
			27/11/2025 at 7.20 pm

Jose

IN THE HIGH COURT OF BOMBAY AT GOA

WRIT PETITION NO.3112 OF 2025 (F)

GOVIND SHIRODKAR ... PETITIONER
Versus
GOA TOURISM DEVELOPMENT CORPORATION THR ITS MANAGING DIRECTOR AND ANR ... RESPONDENT

Mr. Om D'Costa, Advocate for the Petitioner.

CORAM:- VALMIKI MENEZES, J.

DATED :- 28th November, 2025

P.C.:

1. Considering the urgency in the matter, issue notice to the Respondents returnable at 3:45 p.m. today.

2. A private notice shall be served on Advocate Mr. Shivan Desai who appeared for the Respondent No.1 before the BDO. A private notice may also be given to the Counsel who appeared for the concerned Village Panchayat (Respondent No.2). A private notice by Email shall also be issued to both the Respondents.

3. The Registry to issue urgent notice on Email to the Respondents, considering the urgency in the matter. The Email ID of the Respondents shall be provided by the Petitioner.

VALMIKI MENEZES, J.

Meena

IN THE HIGH COURT OF BOMBAY AT GOA

WRIT PETITION NO.3112 OF 2025 (F)

GOVIND SHIRODKAR ... PETITIONER
Versus
GOA TOURISM DEVELOPMENT CORPORATION THR ITS MANAGING DIRECTOR AND ANR ... RESPONDENTS

Mr. Om D'Costa and Ms. Malisa Zemira Simoes, Advocates for the Petitioner.

Mr. Shivan Desai, Advocate for Respondent No.1.

Mr. Dinesh Naik, Advocate for Respondent No.2.

CORAM:- VALMIKI MENEZES, J.

DATED :- 28th November, 2025

P.C.:

1. Affidavit in reply to be filed by the Respondent with an advance copy.

2. The learned Advocate for the Panchayat submits that there is a direction to the BDO in the impugned order that the Secretary of Village Panchayat shall issue a construction license within 24 hours. Learned Advocate appearing for the Respondent No.1 objects the stay of the impugned order submitting that the project is of public importance and has been long pending. It is also submitted that the

petitioner have efficacious alternate remedy of revision before the Deputy Director under the Panchayat Raj Act, 1994.

3. Considering the short time within which this petition was required to be heard and the fact that the Respondents, have both put in appearance at the request of the Court, this petition shall be heard on 01.12.2025, considering that the BDO has directed the Secretary to issue construction license within 24 hours, which ends today, the order of the BDO is insofar as these directions are concerned, shall be deferred until the next date of hearing.

4. List the matter on 01.12.2025.

VALMIKI MENEZES, J.

Signed by: MEENA VISHAL BHOIR
Designation: Private Secretary
Date: 28/11/2025 18:23:36

Jose

IN THE HIGH COURT OF BOMBAY AT GOA

WRIT PETITION NO.3112 OF 2025 (F)

GOVIND SHIRODKAR ... PETITIONER
Versus
GOA TOURISM DEVELOPMENT CORPORATION THR ITS MANAGING DIRECTOR AND ANR ... RESPONDENTS

Mr. Om D'Costa and Ms. Malisa Zemira Simoes, Advocates for the Petitioner.
Senior Advocate Mr. D. Pangam, Advocate General with Mr. Shubham Priolkar, Additional Government Advocate, Mr. Shivan Desai (through V.C.) and Mr. Aniroodh Sardessai, Advocates for Respondent No.1.
Mr. Dinesh Naik with Ms. S. Arabekar, Advocates for Respondent No.2.

CORAM:- VALMIKI MENEZES, J.

DATED :- 1st December, 2025

P.C.:

1. The arguments have been partly heard.

2. List the matter on 04.12.2025 at 10:30 a.m.

3. The order dated 28.11.2025 shall continue till the next date of hearing.

VALMIKI MENEZES, J.

Signed by: JOSE FRANCISCO DSOUZA
Designation: Personal Assistant
Date: 01/12/2025 17:12:15

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BEFORE THE HON'BLE DY. DIRECTOR OF

PANCHAYATS, NORTH GOA, AT PANAJI, GOA

Revision Petition/Application No.: _____ / 2025

Mr. Govind Shirodkar **... PETITIONER/APPLICANT**

V/s.

The Goa Tourism Development
Corporation & Ors **... RESPONDENTS**

VAKALATNAMA

I, Mr. GOVIND SHIRODKAR, the petitioner/applicant above-named, do by these presents, appoint **Om Anthony D'Costa [ ], Malisa Zemira Simoes [ ], Sherwyn Filipe Francisco Correia [MAH/8906/2023], Advocates[1],** to act and appear for me in the petition/application and to conduct the same on my behalf to judgement.

Accepted by:

_____

Advocates for the Petitioner/Applicant

Date:

Place:

APPLICANT

[1]603/604, Unitech City Centre, MG Road, Panaji, Goa, 403001.
Email: dcostaom@gmail.com Ph.: +91 80075 58624

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IN THE COURT OF THE HON'BLE DISTRICT JUDGE
(NORTH GOA), AT MERCES – GOA

Misc. Civil Appl No. /2025

In

Civil Revision Appln.
No. ____/2025

MR. GOVIND SHIRODKAR ...
Applicant

Versus

THE GOA TOURISM DEVELOPMENT CORPORATION & Ors. ...
Respondents

APPLICATION FOR STAY AD INTERIM STAY AGAINST ORDER DATED 05.12.2025 BY THE LD. DEPUTY DIRECTOR OF PANCHAYATS

MAY IT PLEASE YOUR HONOUR:

I, Mr. Govind Shirodkar, the Applicant herein, do hereby state on solemn affirmation as follows :-

1) The impugned Judgement/order of the ld. D.D.P. dt. 05.12.2025 has been challenged in the present Revision Application. Vide the said order, the D.D.P. has upheld the order of the B.D.O. dt. 28.11.2025, and has refused to defer/stay the operation of the judgement.

COURT OF DISTRICT AND SESSIONS

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2) The urgency in seeking an interim stay is that the order dt. 28.11.2025 of the B.D.O. sets aside the rejection of a Construction License by the V.P., and directs the Village Panchayat of Chimbel to issue a Construction License 'within 24 hours'. Subsequently, the implementation of this order of the B.D.O. was deferred by the Hon'ble High Court of Bombay at Goa till 04.12.2025, and thereafter, by the Ld. D.D.P. for a further time period till 05.12.2025.

3) As such, with the dismissal of the Revision Application No. 6/2025, and the refusal of the Ld. D.D.P. to defer the impugned order of the B.D.O., the said order of the BDO to issue a Construction License within 24 hours is in operation.

4) It is respectfully submitted that the statutory scheme of the Goa Panchayat Raj confers a right to file a Revision against 'any order passed by any authority' under the Act, within a time period of 30 days from the date of the order.

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5) The Applicant has accordingly immediately preferred this Statutory revision, and has set out its case on why the impugned order of the D.D.P. is bad in law and deserves to be interfered with. *Inter alia*, the D.D.P. has failed to appreciate that the original order of the B.D.O. was entirely without jurisdiction and contrary to the Panchayat Raj Act.

6) The Applicant submits that a stay on the operation of the impugned order dt. 05.12.2025, pending this Hon'ble Court hearing and deciding the instant Revision Application, is absolutely necessary in the interests of justice, else it would possibly render the present Revision infructuous and the Applicant unable to set out its case on merits.

7) The Applicant states that, immediate execution/operation of the Impugned Order would render the Applicant remediless and cause grave and irreparable prejudice.

8) That the balance of convenience lies in favour of granting a temporary stay on the Impugned Order, so as to preserve the

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rights of the Applicant and prevent the proceedings from being rendered infructuous.

9) That no prejudice shall be caused to the Opposite Party if the stay as prayed for is granted, whereas refusal of such protection would severely prejudice the Applicants.

10) It would also be useful to place on record the fact, the conduct of the Respondent No. 1 and the manner in which the proceedings before the Ld. Block Development Officer & the Ld. Deputy Director of Panchayats, inasmuch as the same would then be deemed fit for this Hon'ble Court to grant the Appellant ad interim reliefs on the ground of equity.

Sr. No.	Sequence of Events	Date and time
1.	VP rejects Appln. For construction license on 16.10.2025. Aggrieved by the aforesaid decision of Respondent No. 2, Respondent No. 1 preferred an appeal bearing Appeal No. 201(A)/11/2025-26 under Section 201(A) of the Goa Panchayat Raj Act, 1994, before the Ld. B.D.O.	30.10.2025

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Start with construction
Start with Letter of complaint + show cause notice

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2.	First hearing took place. Advocate for the Applicant undertook to file an application for intervention along with the Vakalatnama.	07.11.2025 at 10:30 am

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3.	Respondent No. 1 sought time to file its reply to the appeal, and the Applicant herein filed an application for intervention.	14.11.2025 at 4:30 pm
4.	The V.P. thereafter filed its reply to the appeal, and the Advocate for the Petitioner herein filed Vakalatnama. The Reply of the V.P. specifically raised the issue of the Appeal not being maintainable before the BDO.	17.11.2025 at 4:30 pm
5.	The Respondent No. 1 filed its reply to the Intervention Application. The Applicant sought time to consider the said reply and to file a rejoinder, if necessary. However, the Ld. B.D.O. declined to grant any time to the Intervenor and instead proceeded	21.11.2025 at 10:30 am

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to hear the matter. Arguments were heard, and the **Intervention Application was allowed.** Directions were issued to Respondent No. 1 to implead the Applicant herein. The matter was accordingly posted for filing of the Applicant's reply in the appeal on 01.12.2025 at 4:30 p.m.

On the very same afternoon, the Advocate for the Applicant was informed telephonically that the Ld. B.D.O. preponed the hearing to 24.11.2025. The Advocate for the Applicant objected to the said *suo motu* advancement of the hearing on the ground that she was already engaged before another Court on 24.11.2025.

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	Subsequently at 4:30 p.m., the Ld. B.D.O. issued a Notice preponing the hearing, purportedly on account of the "Model Code of Conduct for the Zilla Panchayat Elections likely to be implemented from 25.11.2025." The said Notice was dispatched to the Advocate for the Applicant via WhatsApp. Annexed hereto and marked as **Annexure 6** is the said Notice dated 21.11.2025.	
6.	The Applicant appeared in person and sought time to file a reply to the appeal. The Applicant pleaded with the Ld. B.D.O. to retain the hearing on 01.12.2025, as the said date was mutually convenient for all counsel, and further submitted that, as a matter of natural justice, adequate	24.11.205 at 10:30 am

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	time ought to be granted to file a reply. However, the Ld. B.D.O. declined the request and instead granted a "last opportunity" to file the reply, adjourning the matter to 26.11.2025 at 9:30 a.m. for reply and arguments on the appeal.	
7.	The Applicant filed a preliminary reply and sought additional time to file a detailed reply, owing to the limited time granted by the Ld. B.D.O. Respondent No. 1 thereafter filed its written arguments. The said preliminary reply filed by the Applicant is enclosed as Annexure 6-A. At the instance of Respondent No. 1, the Ld. B.D.O. pressed for final arguments to be advanced	26.11.2025 at 9:30 am

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	immediately. The Applicant , as well as Respondent No. 2 herein, vehemently objected to the denial of adequate opportunity to the respondents in the appeal to effectively present their case, submitting that such haste violated the principles of natural justice, and that the Appeal was not maintainable under the P.R. Act. Notwithstanding the repeated requests to adhere to the principles of natural justice, and despite the objections raised by the Applicant and Respondent No. 2, the Ld. B.D.O. adjourned the matter to 27.11.2025 at 4:30 p.m. Annexed hereto and marked as **Annexure 7** is	

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	the copy of the handwritten Roznama from the beginning of the proceedings until 24.11.2025.	
8.	Respondent No. 2 filed its written arguments, and the matter was thereafter heard extensively until approximately 6:30 p.m. The Ld. B.D.O. without jurisdiction to adjudicate the matter, without proper application of mind and without considering any of the submissions or documents relied upon by the Respondents in that appeal, proceeded to pronounce the operative portion of the impugned order at 6:50 p.m., thereby allowing the appeal and directing Respondent No. 2 herein to issue the Construction License within 24	27.11.2025 at 4:30 pm.

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hours of the pronouncement of the order. Annexed hereto and marked as **Annexure 8** is the copy of the handwritten Roznama Order dated 27.11.2025.

It is pertinent to note that the written judgment was made available to the parties only in the second half of 28.11.2025. at 5:15 pm.

Immediately thereafter, Respondent No. 2 filed an Application seeking a Stay of the impugned order. The Ld. B.D.O. initially declined to hear the stay application. However, upon vehement submissions by the Advocates for the Respondents that refusal to hear the stay application would frustrate and render

	infructuous their statutory rights, the Ld. B.D.O. stepped outside the court premises made a telephonic call, returned with handwritten instructions and proceeded to pronounce an order on the stay application by copying the said handwritten instructions verbatim. Needless to state, the application for stay was rejected. Annexed hereto and marked as **Annexure 9** is the copy of the handwritten Roznama Order dated 27.11.2025 rejecting the application for Stay filed by the Respondent No. 2, pronounced at 7:20 pm.	
9.	Applicant moves Hon'ble H.C. against B.D.O order in W.P. 3112/2025 [F]. H.C. defers operative portion of the B.D.O.	28.11.2025 at 2:30 pm

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	order till 01.12.2025.	
10.	Written judgement produced by the Ld. BDO .	28.11.2025 at 5:15 pm
11.	H.C. hears arguments in in W.P. 3112/2025 [F]. H.C. defers operative portion of the B.D.O. order till 04.12.2025	01.12.2025
12.	Resp. No. 2 V.P. files Revision before D.D.P. against B.D.O. Order. Notice is issued and the matter fixed for 04.12.2025	02.12.2025
13.	As the D.D.P. was seized of the challenge to the B.D.O. order, the Applicant withdrew its petition in the H.C. and filed its own Revision before the D.D.P.	04.12.2025

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14.	D.D.P. stays operation of the B.D.O. order till 05.12.2025. Hears arguments in length and reserves judgement on the same day.	04.12.2025
15.	Judgement pronounced by .D.D.P., dismissing both Revisions and refusing a stay, at around 12:10 pm. Copy of the judgement made available at 1:40 pm.	05.12.2025

11) For all these reasons, it is imperative that this Hon'ble authority stay the operation of the D.D.P.'s order, pending the hearing and final disposal of this Revision Application.

12) This application is made bona fide and in the interest of justice

Place: Merces – Goa

Date: 5th December 2025

Applicant

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IN THE COURT OF THE HON'BLE DISTRICT JUDGE (NORTH GOA), AT MERCES – GOA

Misc. Civil Appl No. /2025

In

Civil Revision Appln. No. ____/2025

MR. GOVIND SHIRODKAR **... Applicant**

Versus

THE GOA TOURISM DEVELOPMENT CORPORATION & Ors. **.... Respondents**

AFFIDAVIT

I, Mr. Govind Shirodkar son of Late Mr. Tukaram Shirodkar, aged 62 years, Indian National, Chairperson of the Chimbel Biodiversity Management Committee, Chairperson of the Lake Management Committee of Toyaar Lake and member of the Gram Sabha of the Village Panchayat of Chimbel, resident of H. No. 133, Gaulem Bhat, Chimbel, Goa, the applicant above-named, do hereby solemnly

affirm as under:

1. I say that I have read and understood the contents of the accompanying Application, along with the prayers therein, and I state that the same have been drafted under my instructions.

2. I say that the facts stated in paragraphs 1 - 12 of the said Civil Revision Application are true and correct to my personal knowledge and based on records in my possession and control, as well as are partly in the nature of legal submissions made by on legal advice received, which I believe to be true and correct.

Solemnly affirmed at Mapusa, ***Goa,***
on this 5th ***day of December, 2025***

DEPONENT

Identified by me

Adv. Om D'Costa
MAH/11676/2021

COURT OF DISTRICT AND SESSIONS JUDGE, NORTH GOA, PANAJI

Solemnly affirmed before me by
Shri/Smt Govind Shirodkar
who is identified by Adv. Om D'Costa
whom I know personally

Panaji 5/12/2025.

Superintendent
District and Sessions Court
Panaji-Goa